

Jo Daviess County, Illinois

Galena, Illinois

Financial Report

Year ended November 30, 2017

WIPFLi^{LLP}
CPAs and Consultants

Jo Daviess County, Illinois

Year Ended November 30, 2017

Table of Contents

Independent Auditor's Report.....	3
Management Discussion and Analysis.....	5
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position.....	25
Statement of Activities.....	26
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet.....	27
Reconciliation of the Balance Sheet to the Statement of Net Position.....	28
Statement of Revenues, Expenditures and Changes in Fund Balances.....	29
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities.....	30
Fiduciary Funds:	
Statement of Fiduciary Net Position.....	31
Notes to Financial Statements.....	32
Required Supplementary Information:	
Budgetary Comparison Schedules for:	
General Fund.....	68
County Highway Fund.....	69
Public Health Fund.....	70
Tourism Promotion Fund.....	71
Multiyear Schedule of Changes in Net Pension Liability and Related Ratios.....	72
Multiyear Schedule of IMRF Contributions.....	74
Schedule of Other Postemployment Benefit Funding Progress.....	75
Notes to Required Supplementary Information.....	76
Supplementary Information:	
General Fund:	
Combining Balance Sheet.....	79
Combining Statement of Revenues, Expenditures and Changes in Fund Balances.....	80

Jo Daviess County, Illinois

Year Ended November 30, 2017

Public Health:

Combining Balance Sheet.....81

Combining Statement of Revenue, Expenditures, and Changes in Fund Balance.....82

Nonmajor Governmental Funds:

Fund Descriptions.....83

Combining Balance Sheet.....93

Combining Statement of Revenues, Expenditures and Changes in Fund Balances.....102

Agency:

Fund Descriptions.....111

Combining Statement of Assets and Liabilities.....113

Combining Statement of Changes in Assets and Liabilities.....115

Other Information

Schedule of Property Tax Rates, Levies, Extensions, and Equalized Assessed Valuations.....118

Schedule of Expenditures from Taxes Extended for Tort Immunity Purposes120



Independent Auditor's Report

To the County Board
Jo Daviess County, Illinois, Illinois
Galena, Illinois

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jo Daviess County, Illinois (the "County"), as of and for the year ended November 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Jo Daviess County, Illinois, as of November 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States require that the management's discussion and analysis and required supplementary information on pages 5 through 24 and 68 through 78 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements as a whole. The schedules listed as supplementary information and other information on pages 79 through 120 are presented for purposes of additional analysis and are not a required part of the financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the supplementary information is fairly stated in all material respects in relation to the financial statements as a whole.

The other information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

A handwritten signature in cursive script that reads 'Wipfli LLP'.

April 19, 2018
Sterling, Illinois

Jo Daviess County, Illinois

Management Discussion and Analysis

Jo Daviess County, Illinois' (the "County") management discussion and analysis (MD&A) is generally intended to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the County's financial activities, (3) identify changes in the County's financial position (its ability to meet future financial demands and conditions), (4) identify any material deviations from the governmental unit's financial plan (approved budget), and (5) identify individual fund issues or concerns.

The MD&A is provided at the beginning of the report to provide an overview of the County's financial position at November 30, 2017 and the results of operations for the year. This summary should not be taken as a replacement for the audit report, which consists of the basic financial statements, notes to the financial statements, required and supplementary information.

Financial Highlights for FY2017

- The County's assets exceeded its liabilities at the close of the fiscal year by \$35,390,797 (net position). Of this amount \$5,708,444 (unrestricted net position) may be used to meet the County's ongoing obligations.
- The County's total net position decreased by \$289,393 during fiscal year 2017 as reported in the statement of activities.
- The County's major revenue consisted of \$6,248,285 in property tax distributions, \$2,166,759 in charges for services, and \$1,650,692 in operating grants and contributions.
- At the close of fiscal year 2017, the County's governmental funds reported combined ending fund balances of \$16,959,992, a decrease of \$220,216 in comparison to the prior year.
- At the end of fiscal year 2017, the unassigned fund balance in the General Fund was \$3,979,738, which is 55.6% of total general fund expenditures.

Overview of the Financial Statements

This document serves as an introduction to the County's basic financial statements. There are three components to the basic financial statements - government wide financial statements, fund financial statements, and notes to the financial statements. This report also contains required supplementary and supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

These statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business, using the economic resources measurement focus and the accrual basis of accounting.

Jo Daviess County, Illinois

Management Discussion and Analysis

The statement of net position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of improvements or deterioration of the financial position of the County.

The statement of activities presents information that shows how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal years.

These statements highlight the functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general control and administration, county development, public safety, judiciary and court related, highways and bridges, public health, mental health, and interest on long-term debt. There are no business-type activities accounted for by the County.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The County's Governmental Funds during the reporting period use the modified accrual basis of accounting and activities are converted to the accrual basis of accounting for government-wide financial statement reporting purposes.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

Jo Daviess County, Illinois

Management Discussion and Analysis

The County maintains individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for major funds, (the General Fund, County Highway Fund, Public Health Fund, and Tourism Promotion Fund). All other non-major governmental funds are combined and presented in one column. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Fiduciary Funds. The County also maintains a number of fiduciary funds in the form of agency funds, which are used to account for resources - almost exclusively cash and investments - held by the County for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

Notes to the Financial Statements

These provide additional information that is essential to gaining a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

This information addresses the County's budgetary comparison schedules of major funds, Multiyear Schedules of Changes in Net Pension Liability and Related Ratios, the Multiyear Schedules of IMRF Contributions, and Schedule of Other Postemployment Benefit Funding Progress. The County adopts an annual appropriated budget for its General Fund, Special Revenue Funds, and Capital Project Funds. A budgetary comparison schedule has been provided for the General Fund and major Special Revenue Funds to demonstrate compliance with this budget. The IMRF pension schedules have been provided to present the County's progress in funding its obligation to provide pension benefits to County employees through the IMRF system.

Supplementary Information

This information as discussed earlier in connection with the General Fund, Public Health Fund, non-major governmental funds, and agency funds is presented immediately following the required supplementary information on pensions and other postemployment benefit plans other than pensions.

Other Information

This information addresses the schedule of property tax rates, levies, extensions and equalized assessed valuations and schedules of expenditures from taxes extended for tort immunity purposes.

Jo Daviess County, Illinois

Management Discussion and Analysis

Government-Wide Financial Analysis

As previously addressed, net position may serve the purpose over time as a useful indicator of financial position. To that end, the County's assets exceeded its liabilities by \$35,390,797 for FY2017.

The following table represents a condensed Statement of Net Position of the County for governmental activities as of November 30, 2017 and 2016.

Condensed Statement of Net Position Governmental Activities		
November 30	2017	2016
Total current assets	24,896,665	24,474,802
Capital assets	20,574,838	20,130,530
Total assets	45,471,503	44,605,332
Deferred inflows of resources	2,995,438	3,576,246
Total assets and deferred inflows of resources	48,466,941	48,181,578
Current liabilities	1,430,235	1,018,675
Long-Term Debt	4,714,792	4,974,459
Total liabilities	6,145,027	5,993,134
Deferred inflows of resources	6,931,117	6,508,254
Total liabilities and deferred inflows of resources	13,076,144	12,501,388
Net position:		
Invested in capital assets, net of related debt	20,272,872	19,731,453
Restricted	9,409,481	10,722,239
Unrestricted	5,708,444	5,226,498
Total net position	35,390,797	35,680,190

Total Assets and Deferred Outflows of Resources: At the end of 2017, total assets and deferred outflows of resources were \$48,466,941 compared to \$48,181,578 for 2016.

Total Liabilities and Deferred Inflows of Resources: At the end of 2017, total liabilities and deferred inflows of resources equaled \$13,076,144 versus \$12,501,388 at the end of 2016.

Jo Daviess County, Illinois

Management Discussion and Analysis

Net Position: At November 30, 2017, the County reports net position of \$35,390,797, a decrease of \$289,393, with positive balances in all three categories of net position.

A portion of the County's net position is reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The County uses these assets to provide services. Therefore, these assets are not available for future spending. Although the County's investments in its capital assets are reported net of available debt, it is important to note that under this consideration the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

Jo Daviess County, Illinois

Management Discussion and Analysis

The following condensed financial information was derived from the Government-Wide Statement of Activities and reflects how the County's net position changed during the fiscal years.

Condensed Statement of Activities Governmental Activities

For the Years Ended November 30,	2017	2016
Revenues:		
Program revenues:		
Charges for services	2,166,759	2,049,769
Operating grants and contributions	1,650,692	1,673,643
Capital grants and contributions	792,088	841,666
General revenue:		
Property taxes	6,248,285	6,115,096
Sales tax	1,013,394	999,880
Income taxes	1,059,847	1,123,253
Other taxes	1,906,186	1,918,341
Interest income	63,506	57,104
Revenue from sale of capital assets	9,488	0
Miscellaneous	122,565	121,463
Total revenues	15,032,810	14,900,215
Expenses:		
General control and administration	2,953,555	2,532,560
County development	2,037,507	1,148,744
Public safety	4,003,038	4,506,212
Judiciary and court related	1,498,951	1,291,316
Highway and bridges	3,335,952	3,275,924
Public health	1,124,514	1,095,857
Mental health	348,597	313,385
Debt Service - interest payments	20,089	11,069
Total expenses	15,322,203	14,175,067
Change in net position	(289,393)	725,148
Net position beginning	35,680,190	34,955,042
Net position, ending	35,390,797	35,680,190

Jo Daviess County, Illinois

Management Discussion and Analysis

Total Revenues: Total government-wide revenue of \$15,032,810 increased by \$132,595 or 0.89% from the prior year amount of \$14,900,215. If property tax revenue in the amount of \$6,248,285 is factored out of the total, all other government-wide revenue decreased \$594. Program revenue increased \$44,461 or 1.0% and General revenue less property taxes decreased \$45,055 or 1.0%. The most significant sources of revenue during fiscal year 2017 continued to be property taxes at 41.6% (up from 40.0% in 2016), charges for services 14.4%, operating grants and contributions at 11%, income taxes 7.1% and sales tax 6.7%. Jo Daviess County is subject to the Illinois Property Tax Limitation Law (PTELL). PTELL limits the growth in property tax extension on existing property to the consumer price index, plus additional revenue for new property/construction.

Total Expenses: Total government-wide expenditures of \$15,322,203 increased \$1,147,136 or 8.1% from the prior year amount of \$14,175,067. Programs which experienced an increase in fiscal year 2017 include general control and administration \$420,985 or 16.6%, county development \$888,763 or 77.4% (includes fund balance transfers of \$692,918 to Greater Galena Marketing, Inc., per contract), judiciary and court related \$207,635 or 16.1%, highway and bridges \$60,028 or 1.8%, public health \$28,657 or 2.6%, and mental health \$35,212 or 11.2%. Programs which experienced a decrease include public safety 503,174 or 11.2%.

The most significant classification of expenditures supporting County operations continues to be salaries and benefits. Health insurance and pension costs have steadily increased for the County. In fiscal year 2017 government-wide expenditures for personnel costs (salaries, wages, pension contributions, employee benefits and health insurance) totaled approximately \$7,637,194. This is a decrease of \$31,799 or 0.4% less than the prior year total of \$7,605,395. Salaries and wages totaled \$5,520,130, a decrease of \$7,603 or 0.1% less than the prior year total of \$5,527,733. Employee benefits (social security, Medicare, health insurance, unemployment, and IMRF pension contributions) totaled \$2,085,265. This is a decrease of \$24,196 or 1.1% less than the prior year total of \$2,109,461. Personnel costs for salaries/wages and employee benefits represent 49.6% and 53.9% of the County's total cost of services for governmental activities in 2017 and 2016, respectively.

In the following table, we have presented the cost of each of the County's functions as well as the net cost (total cost less revenues generated by the activities) for each. Net costs help to show what functions are being covered by direct revenue and those that are covered by the net revenue of others.

For the year ended November 30, 2017

	Total Cost of Service	Net Cost of Service
General control and administration	2,953,555	(1,634,437)
County development	2,037,507	(1,726,785)
Public safety	4,003,038	(3,482,935)
Judiciary and court related	1,498,951	(1,037,352)
Highway and bridges	3,335,952	(1,712,150)
Public health	1,124,514	(750,319)
Mental health	348,597	(348,597)
Debt Service - interest payments	20,089	(20,089)
Total governmental activities	15,322,203	(10,712,664)

Jo Daviess County, Illinois

Management Discussion and Analysis

For the year ended November 30, 2016

	Total Cost of Service	Net Cost of Service
General control and administration	2,532,560	(1,032,909)
County development	1,148,744	(902,936)
Public safety	4,506,212	(4,022,733)
Judiciary and court related	1,291,316	(935,479)
Highway and bridges	3,275,924	(1,742,066)
Public health	1,095,857	(649,412)
Mental health	313,385	(313,385)
Debt Service - interest payments	11,069	(11,069)
Total governmental activities	14,175,067	(9,609,989)

Net cost of services is 70% and 68% of total cost of services in 2017 and 2016, respectively. This reflects a continued reliance on taxes and other general revenues sources to fund the cost of services.

Jo Daviess County, Illinois

Management Discussion and Analysis

Financial Analysis of the County's Major Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year the County's governmental funds reported combined ending fund balances of \$16,959,992, a decrease of \$220,216 in comparison with the previous fiscal year.

The general fund is the primary operating fund of the County. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$3,979,738. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenses. Unassigned fund balance represents 55.6% of total general fund expenses.

The fund balance of the General Fund decreased by \$820,988 before transfers during the current fiscal year.

Budgetary Highlights

The County's budget is prepared according to Illinois law and is based on accounting for certain transactions on the modified accrual basis of accounting. A budget to actual schedule is provided as required supplementary information for the General Fund and major special revenue funds (County Highway Fund, Public Health Fund, Tourism Promotion Fund). Budget columns are provided for both the original and final budget adopted for fiscal year 2017. Significant changes to the the budget and actual differences with the budget are discussed below.

General Fund Budgetary Variances

At the end of the current fiscal year the General Fund had a fund balance of \$4,004,278, this is a \$228,140 increase from the prior year (this includes the Contingency Fund).

Revenues

Actual revenues (\$6,332,835) fell short of estimates (\$6,362,787) for the period by \$29,952 or 0.4%. The most significant revenue sources for fiscal year 2017 continue to be property taxes, intergovernmental revenue and charges for services. Intergovernmental revenue of \$2,822,398 was \$99,765 less than the budget amount of \$2,922,163. Revenue sources which fell short of expectations by \$15,000 or more include: State Income Tax \$81,768 and State Salary Reimbursements \$33,248. Revenue sources which exceeded expectations by \$15,000 or more include: Corporate Personal Property Replacement Tax \$25,462 and Local Use Tax \$18,323. Charges for services revenue of \$972,278 was \$58,340 more than the budget amount of \$913,938. The most significant variance was Court Costs/Fines/Fees which exceeded budget by \$31,307.

Jo Daviess County, Illinois

Management Discussion and Analysis

Expenditures

Total expenditures (\$7,128,413) were less than budget (\$7,573,781) for the period by \$445,368 or 5.9%.

All five General Fund expenditure categories were less than budget: General control and administration \$191,540, Judicial and court related \$88,719, Public Safety \$127,139, County development \$35,218, Court services \$88,719 and Health other than hospitals \$2,752.

Personnel costs remain the highest expenditure in County operations. In 2017 personnel costs represented 83.5% of total General Fund expenditures. Personnel costs of \$5,955,351 were less than the budget amount of \$6,080,471 by \$125,120 or 2.1%. Personnel account lines which were under budget include: Salaries full-time \$22,424, salaries part-time \$28,524, per diem \$6,197 health insurance \$104,402, social security \$13,095, Medicare \$3,027 and IMRF \$40,654. Personnel account lines that exceeded budget: Salaries-overtime \$93,212.

County Highway Fund Budgetary Variances

At the end of the current fiscal year the County Highway Fund had a fund balance of \$1,168,646. This is a \$192,616 decrease from the prior year.

Revenues

The most significant revenue sources for this Fund during fiscal year 2017 continue to be property taxes and intergovernmental revenue. Actual revenues of \$1,351,375 were \$6,672 or 0.5% less than the budget amount of \$1,358,047. This decrease is primarily due to less than anticipated County 1% sales tax revenue \$2,975 and fuel reimbursement \$7,161.

Expenditures

Overall expenditures of \$1,069,913 were \$251,921 or 19.1% less than the budget amount of \$1,321,834. This variance was primarily due to less than anticipated personnel costs \$93,309, automotive fuel/oil \$64,745, maintenance supplies \$14,979 and utilities \$11,666.

Public Health Fund Budgetary Variances

At the end of the current fiscal year the Public Health Fund had a fund balance of \$979,540, this is a \$85,597 decrease from the prior year (this amount includes the Public Health Fund \$642,153 and the Catastrophic Public Health Emergency Fund \$337,387). Per GASB 54, in fiscal year 2011 the Catastrophic Public Health Emergency Fund was combined into the Public Health Fund.

Jo Daviess County, Illinois

Management Discussion and Analysis

Revenues

The most significant revenue sources for this Fund during fiscal year 2017 continue to be property taxes, intergovernmental revenue and charges for services. Actual revenues of \$578,050 were \$83,789 or 12.7% less than the budget amount of \$661,839. This decrease is primarily due to less than anticipated intergovernmental revenue. Actual intergovernmental revenue was \$140,952 compared to budgeted amount of \$223,615. This variance is primarily due to not receiving Family Case Management and WIC grant funding as anticipated in fiscal year 2017.

Expenditures

Overall expenditures of \$649,545 were \$265,105 or 29% less than the budget amount of \$914,650. This variance was primarily due to less than anticipated personnel costs \$163,930, WIC Food Instrument Distributions \$50,000 and professional services \$15,396.

Tourism Promotion Fund Budgetary Variances

At the end of the current fiscal year the Tourism Fund had a fund balance of \$463,354. This is a \$570,992 decrease from the prior year.

Revenues

The most significant revenue sources for this Fund during fiscal year 2017 was intergovernmental revenue (Hotel/Motel Tax). Actual revenues of \$893,672 were \$80,263 or 8.2% less than the budget amount of \$973,935. This decrease is primarily due to not receiving an Illinois Marketing Partnership Grant \$50,000 and less than anticipated Hotel/Motel tax \$29,256.

Expenditures

Overall expenditures of \$1,607,881 were \$143,332 or 8.2% less than the amended budget* amount of \$1,751,213. This variance is primarily due to less than anticipated personnel costs \$126,276.

*During fiscal year 2017, the County and the City of Galena entered into an agreement with Greater Galena Marketing Inc. (GGMI) for tourism promotion in the County. The terms of the agreement require the County and City to pay monthly to GGMI all Hotel/Motel Tax revenues collected. In addition, the County agreed to transfer financial assets from the Tourism Promotion Fund in excess of the fiscal year 2017 Minimum Year End Fund Balance Policy amount of \$442,000. To met this requirement the County transferred \$692, 918 to GGMI.

Jo Daviess County, Illinois

Management Discussion and Analysis

Capital Assets and Debt Administration

Capital Assets

The County's investment in capital assets for its governmental activities at year end totaled \$20,574,838 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, and highway infrastructure such as roads and bridges. There were \$1,634,306 of capital asset additions recorded during the year and \$1,199,486 of depreciation charges were expensed on the total capital assets. More detailed information can be found in Note 5 of the financial statements.

Major capital asset events during the fiscal year included the following:

- Work in Progress = \$713,398
- Transportation and Equipment = \$276,839
- Roads and Bridges = \$1,031,8117

Major capital asset projects/programs during the fiscal year included the following:

- Completed Fiedler Road/Balbach Bridge project

Net Book Value of Capital Assets at November 30,	2017	2016
Land and other nondepreciable assets	1,383,106	1,420,354
Buildings and improvements	3,986,649	3,973,859
Equipment and machinery	1,877,431	1,966,635
Transportation and equipment	1,212,749	1,235,477
Roads and bridges	12,114,903	11,534,205
Total	20,574,838	20,130,530

Debt Administration

The County operates largely under a "pay-as-you-go" philosophy. At November 30, 2017, the County had \$642,594 in governmental activities long term debt which consisted of debt certificates, other post-employment benefit obligations, and accrued compensated absences. Amounts due next year on these obligations are \$108,795. See Note 6 for details of debt.

Outstanding Debt at November 30,	2017	2016
Debt certificates	301,966	399,077
Other post-employment benefit obligations	168,716	136,362
Accrued compensated absences	171,912	170,105
Total	642,594	705,544

Jo Daviess County, Illinois

Management Discussion and Analysis

Profile of Jo Daviess County

Jo Daviess County, incorporated in 1827, is located in the northwest corner of Illinois. The county is bounded by the Mississippi River/Iowa border to the west, and the Wisconsin border to the north. Stephenson County lies to the east, and Carroll County lies to the south. The county has an area of 384,768 acres. The primary industries are agriculture, tourism services and manufacturing. The county has 23 townships and ten incorporated communities ranging in population from 121 (Nora) to 3,429 (Galena). Galena, the largest community, serves as the county seat. The county also has two large recreational communities, Apple Canyon Lake and the Galena Territories, both are located in unincorporated Jo Daviess County. According to the U.S. Census Bureau, the County population in the year 2010 was 22,678, an increase of 389, or 1.7%, from the 2000 population of 22,289.

Jo Daviess County operates under the township form of government. The governing body is the County Board. Jo Daviess County is comprised of 17 County Board districts. One County Board member is elected from each district for a four-year term, with half of the Board elected every two years. The County Board's primary function is to establish the various budgets of the county funds and to levy taxes for county purposes. Also, the board adopts all ordinances and rules pertaining to the management and business of the county departments.

The County Administrator, appointed by the County Board, directs the day-to-day operations of County functions and activities, which fall under the jurisdiction of the County Board. He is responsible for coordinating the preparation and implementation of the County's annual operating and capital budgets; administering personnel and purchasing policies and administering all risk management and insurance programs.

Under the Counties Code (55 ILCS 5/et. seq.), the County Board has the authority to appropriate expenditures and levy property taxes. The County of Jo Daviess is a legal subdivision of the State of Illinois. The services and functions of Jo Daviess County Government are limited to those that are specifically authorized by State Law. The annual budget serves as the foundation for Jo Daviess County's financial planning and control.

Services provided by Jo Daviess County Government include law enforcement and prosecution, emergency services, assessment and collection of taxes, recording of legal documents, conducting of elections, construction and maintenance of roads and bridges, public health, court services, and adult corrections. Regulatory functions include zoning, liquor control, animal control, subdivision regulations, restaurant licensing, and flood control.

Jo Daviess County, Illinois

Management Discussion and Analysis

Economic Factors and Outlook

Slow recovery from the great recession, slow economic growth, revenue shortfalls, uncertainty of timely state payments, and uncertainty of the financial status of the State of Illinois were all concerns in 2017 and continue as we enter 2018. One of the County's major challenges is to provide the residents and taxpayers of Jo Daviess County with essential services with a limited set of resources. In recent years this has been compounded by the fiscal stress placed upon the County by the slow recovery from the economic recession and by the State of Illinois' budget deficiencies. The economic recession resulted in significant reductions in state income tax revenue, sales tax revenue and other state shared tax revenues. In response, the County implemented several measures to reduce expenses. Jo Daviess County uses a 15 step target based budget process which has helped control expenses during this difficult period. Another concern relates to the reductions in state funding for various public health and safety programs, including grants, direct funding and salary reimbursements. The State is currently considering options to freeze property taxes and possibly reduce local disbursements from the Local Government Distributive Fund. Continued reductions in state funding would mean the County would have to dip further into its reserves, find alternate funding sources to continue programs or potentially eliminate certain programs.

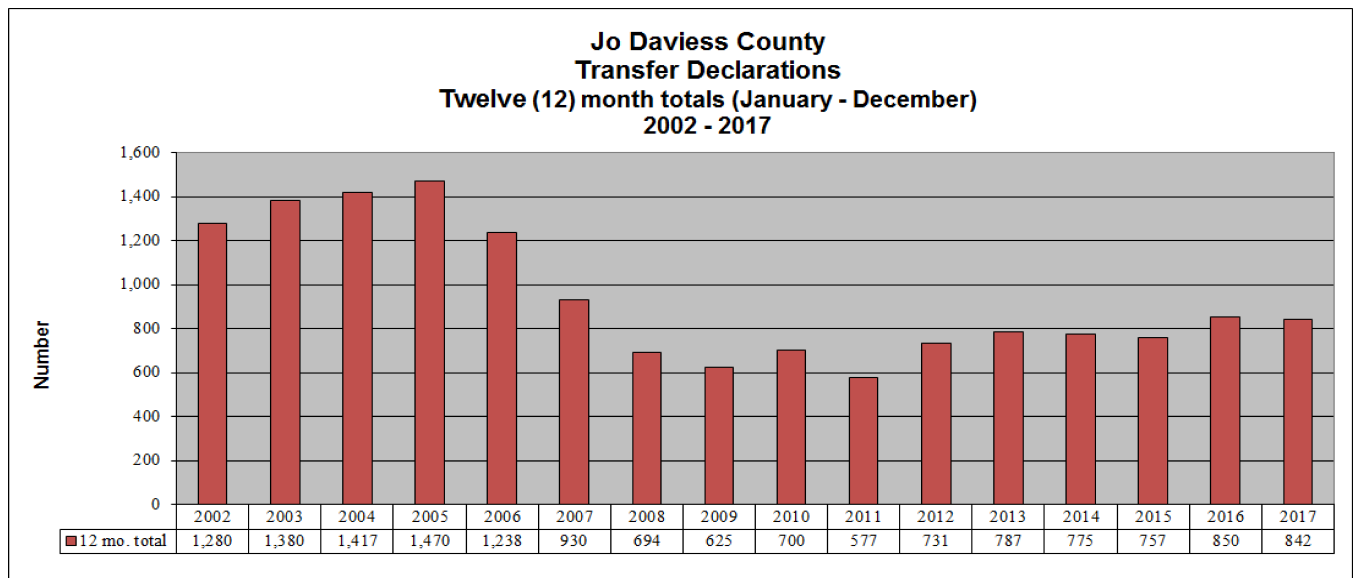
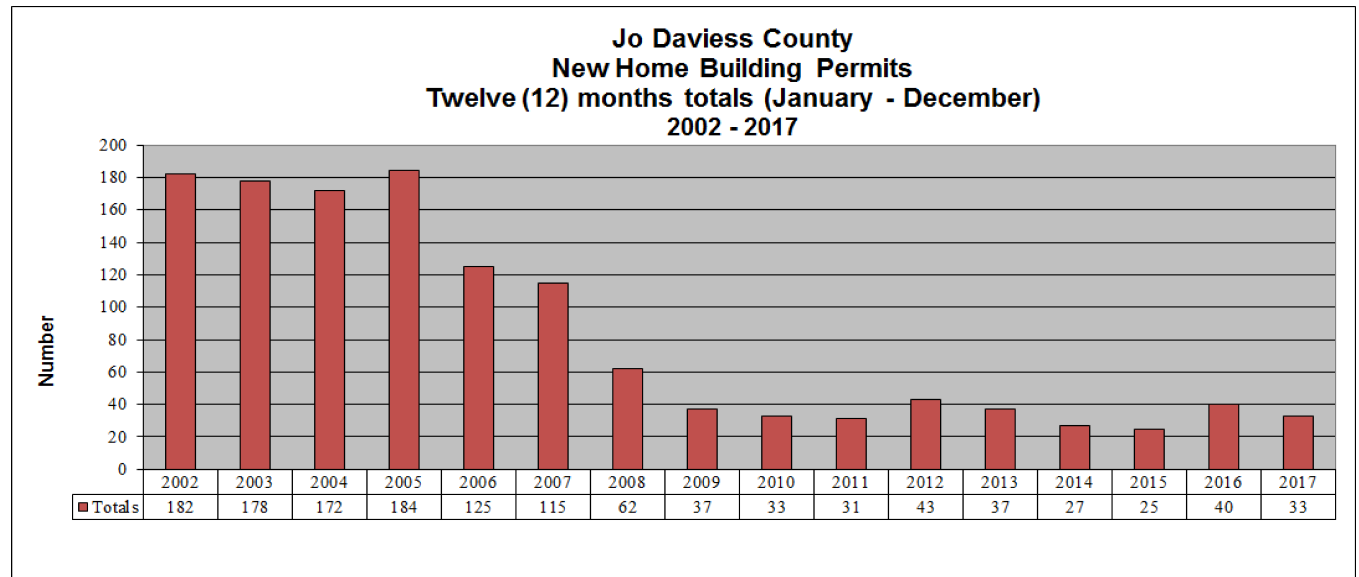
Historically, Jo Daviess County has been known for its pro-business, pro-tourism environment, an abundance of available property with secondary and transient housing being a strong source of continued growth. In 2008 and 2009 Jo Daviess County experienced a rather significant decline in new construction especially in the recreational and second home market. For several years high levels of new construction, home sales and mortgage refinances resulted in increased revenue from building permits and recording fees. However, new construction and real estate sales slowed dramatically during the recession and have been slow to recover.

New home permits in unincorporated Jo Daviess County peaked at 184 in 2005 and then declined nine of the next ten years to a low of 25 in 2015. New home permits increased to 40 in 2016 (the second most since 2008) and declined to 33 in 2017. Transfer declarations have followed the same pattern, peaking in 2005 at 1,470 and then declined eight of the next ten years to a low of 577 in 2011. Since, 2011 transfer declarations increased consistently to 850 (the most since 2007) in 2016 and 842 in 2017. There is optimism as the total value of all building permits (new homes, accessory buildings, additions, industrial, and commercial) have increased from 14.9 million in 2014 (the second lowest total since 1995), to 32.3 million in 2015 (total included three large commercial or industrial building permits), 17.2 million in 2016 and 16.7 million in 2017.

Real estate sales in Jo Daviess County peaked at \$213,976,000 in 2008 and bottomed out the following year in 2009 at \$77,722,000. Since 2009 sales have slowly recovered, increasing to \$127,669,500 in 2017 (the most since 2008).

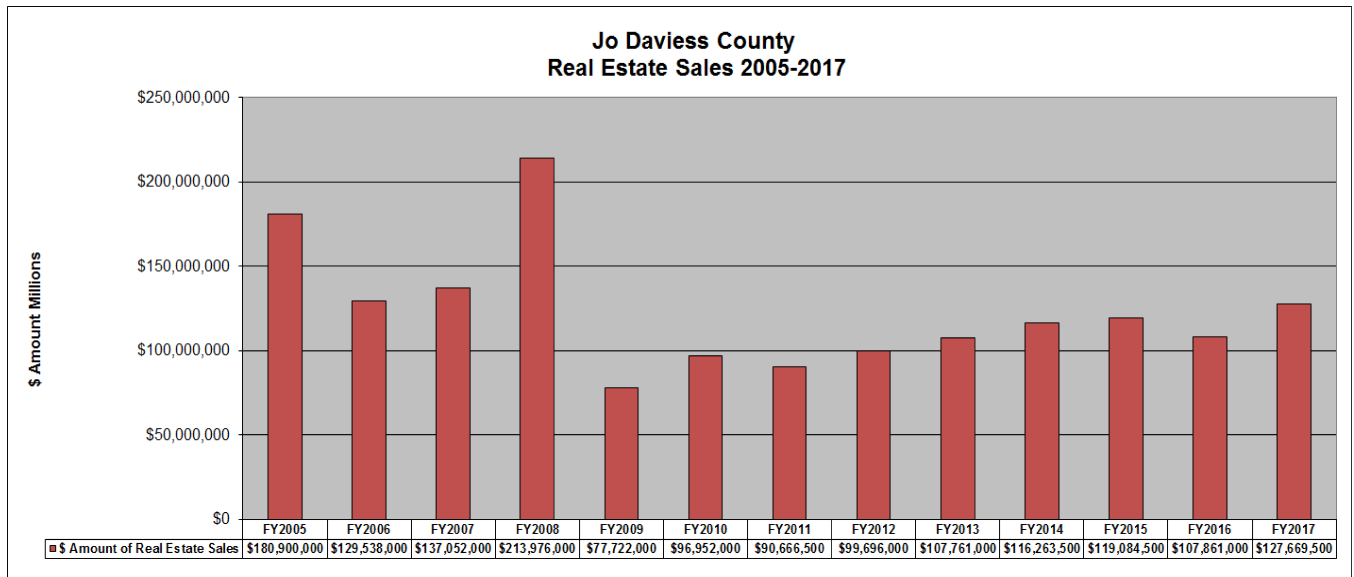
Jo Daviess County, Illinois

Management Discussion and Analysis



Jo Daviess County, Illinois

Management Discussion and Analysis



Jo Daviess County, Illinois

Management Discussion and Analysis

The Jo-Carroll Local Redevelopment Authority (LRA) continues to promote and redevelop the Savanna Army Depot. Three regional economic development organizations are active in promoting and enhancing economic development opportunities in our region; the Tri-County Economic Development Alliance (TCEDA), represents Jo Daviess County, Carroll County and part of Whiteside County, the Upper Mississippi River International Port District represents Carroll and Jo Daviess County, and the Blackhawk Regional Council represents the six county region of Carroll, Jo Daviess, Lee, Ogle, Stephenson, and Whiteside. In addition several communities, including East Dubuque, Stockton, Elizabeth and Scales Mound, are all in various stages of creating or implementing TIF Districts which have the potential to significantly expand both residential and commercial growth.

The local economy has shown some positive trends from the recession. Locally generated sales tax revenues, income taxes, corporate personal property replacement taxes and hotel/motel tax have all recovered from the losses experienced in the years following the recession, while these revenues are back to where they were before the recession, expenses continue to increase. This is a challenge to the County as it continues to “do more with less.”

Employment

The recession officially ended in 2009, however the recovery thus far has been weak and mixed. Unemployment rose significantly in 2009 to levels not seen since the early 1980's and has slowly decreased. Although there has been a gradual decline in the unemployment rate, now fewer people participate in the labor force as a percentage of the non-institutional working age population (age 16 and older).

The Illinois Department of Employment Security (IDES) reports that the 2017 annual unemployment rate for Jo Daviess County was 4.4% (down from 5.4% in 2016), the Illinois annual unemployment rate for 2017 was 5.0% (down from 5.9% in 2016), and the U.S. annual unemployment rate for 2017 was 4.4% (down from 4.9% in 2016).

The Illinois Department of Employment Security (IDES) reports the annual average labor force for Jo Daviess County in 2017 was 11,002 of which 10,518 were employed, 484 were unemployed and an unemployment rate of 4.4%. This compares to the 2016 average labor force of 11,353 of which 10,739 were employed, 614 were unemployed and an unemployment rate of 5.4% and the 2007 average labor force of 13,790 of which 13,237 were employed, 553 were unemployed and the unemployment rate was 4.0%.

Labor trends – For the third year in a row, jobs in Jo Daviess County decreased in 2017. The most current quarterly workforce indicator report from the Illinois Department of Employment Security (IDES) indicates that in the 2nd quarter of 2017, 7,831 individuals were employed by 732 employers in Jo Daviess County. This compares to 8,024 individuals employed by 791 employers in the 2nd quarter of 2016, and 8,072 individuals employed by 839 employers in the 2nd quarter of 2015. Since the recession Jo Daviess County has lost more than 1,100 jobs. In the 2nd quarter of 2006, 8,959 individuals were employed by 782 employers in Jo Daviess County.

Jo Daviess County, Illinois

Management Discussion and Analysis

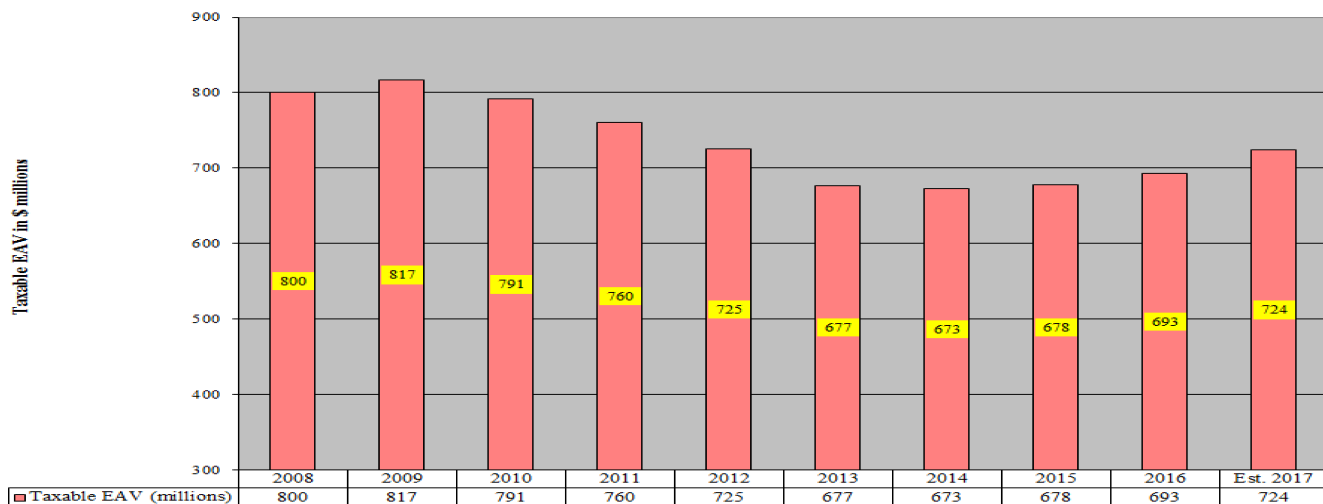
Property Tax Levy

A majority of County revenue sources decreased during the great recession and many have yet to recover to levels prior to the recession, as a result property tax revenue has increased its position as the most significant source of revenue for County Government. In fiscal year 2017 property tax revenue represented 41.6 percent of total county-wide revenue, up from 32.7 percent in fiscal year 2008.

Jo Daviess County is subject to the Illinois Property Tax Extension Limitation Law (PTELL) pursuant to 35 ILCS 200/18-185. This law was adopted by Jo Daviess County as a result of a November 1997 voter referendum. PTELL limits the growth in property tax extension on existing property to an annual increase of 5 percent or the change in the consumer price index (CPI), whichever is less. Special Service Areas are exempt from PTELL and are not included in the County's total aggregate extension. There are provisions in the law which does allow extensions to increase more than the limit; they include increases in proportion to the amount of new property/construction and annexations of territory into a district. A CPI factor of 0.7% was utilized in administering the 2016 Property Tax Extension Limitation Law formula (payable 2017).

The total taxable assessed value of property in Jo Daviess County as of January 1, 2016 was \$692,607,811, an increase of \$14,323,481 or 2.1 percent over the prior year. Approximately \$9,260,329 of this increase can be contributed to new construction. The estimated total taxable assessed value of property in Jo Daviess County as of January 1, 2017 was \$724,054,468, an increase of \$31,446,657 or 4.5 percent over the prior year. An estimated \$13,000,000 of this increase can be contributed to new construction.

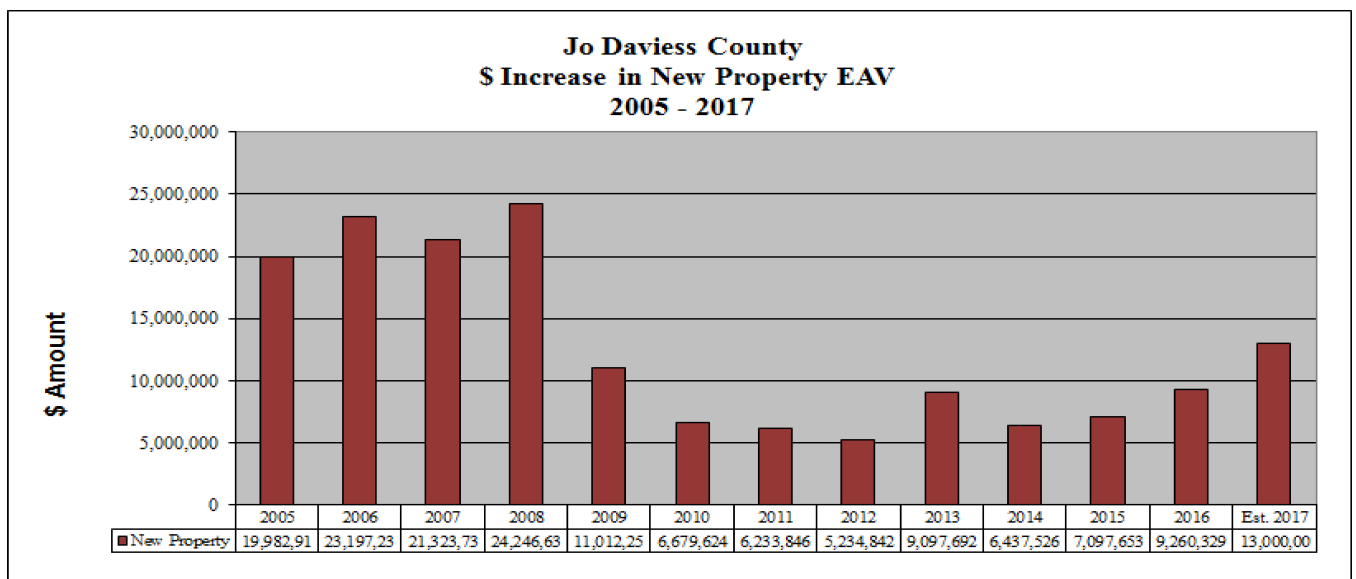
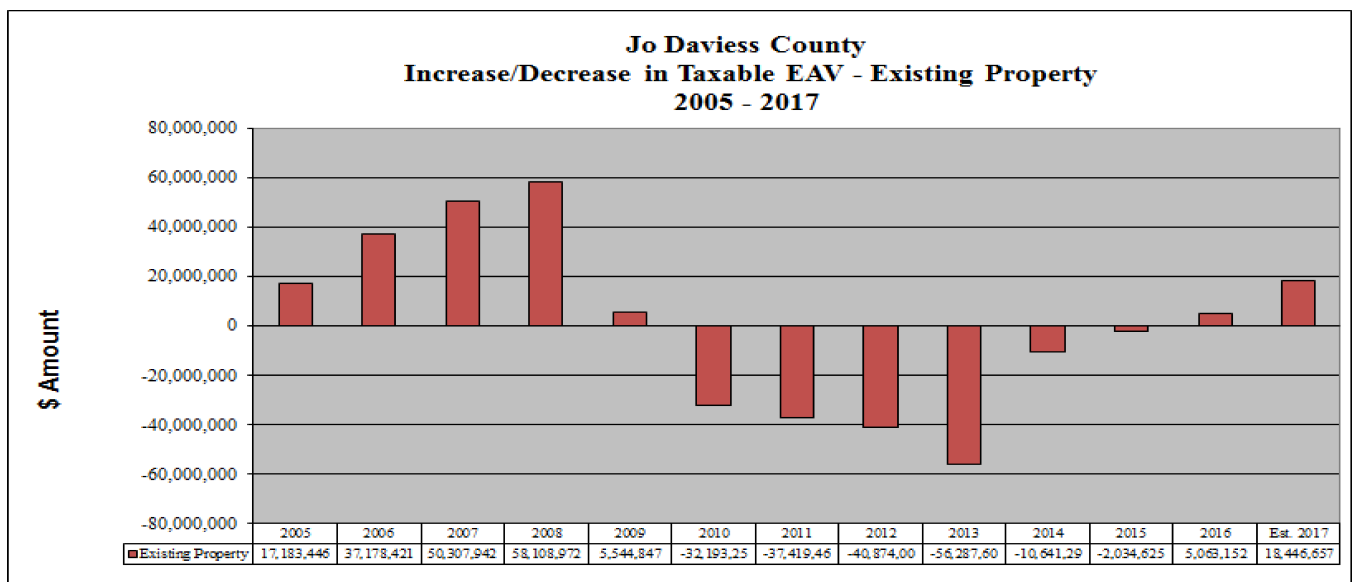
**Jo Daviess County Taxable Equalized Assessed Value (EAV)
2008 - 2017**



Jo Daviess County, Illinois

Management Discussion and Analysis

Generally, in a PTELL county property tax rates decrease when overall equalized assessed value increases at a rate faster than inflation and increase when equalized assessed value decrease. Per sales ratios received from the Illinois Department of Revenue, some JDC township assessment districts have experienced significant decreases in assessed valuation in recent years. This is a reversal of a multi-year trend that in general saw property values and equalized assessed values increase at a rate faster than the rate of inflation (CPI) which in turn limited (lowered) property tax extension levy rates. During the six (6) year period 2004 to 2009 taxable EAV of existing property increased 27.1% while PTELL CPI increased 15.3%. During the six (6) year period 2010 to 2015 taxable EAV of existing property decreased 23.7% while PTELL CPI increased 11.2%. This trend has now begun to reverse itself again. During the two (2) year period 2016 and 2017 (2017 is an estimate) taxable EAV of existing property increased 3.4% while PTELL CPI increased 2.8%.



Jo Daviess County, Illinois

Management Discussion and Analysis

Risk Management

Jo Daviess County participates with approximately 50 other Illinois counties in purchasing its property and liability insurance and workers' compensation insurance from Illinois Counties Risk Management Trust. To help minimize the County's risk exposure, the County adopted a Safety Policy Manual in 2008 and hired a part time Safety Coordinator in 2009. The County's Safety Committee works with the Safety Coordinator to implement the County's safety program, reviews reports of injury, and assists in planning quarterly educational programs aimed at reducing and preventing accidents and injuries in the workplace.

The above factors were considered while preparing the fiscal year 2018 financial plan for the County.

Requests for Information

These financial statements and discussions are designed to provide our citizens, taxpayers, investors, and creditors with a complete disclosure of the County's finances and to demonstrate a high degree of accountability for the public dollars entrusted to us. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Jo Daviess County Administrator
330 North Bench Street
Galena, IL 61036

Basic Financial Statements

Jo Daviess County, Illinois

Statement of Net Position

November 30, 2017

	Governmental Activities
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	
Cash and cash equivalents	16,041,243
Receivables, net of allowance for uncollectibles:	
Due from State of Illinois	1,582,460
Accounts receivable	6,913,704
Loans receivable	300,000
Prepays	21,007
Inventory	38,251
Total current assets	24,896,665
Capital assets:	
Land and other nondepreciable assets	1,383,106
Depreciable property and equipment, net of depreciation	19,191,732
Total capital assets	20,574,838
Deferred outflows of resources -	
Deferred outflows of pension resources	2,995,438
Total assets and deferred outflows of resources	48,466,941
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	
Current liabilities:	
Accounts payable	1,135,236
Accrued payroll	186,204
Current portion of debt certificates	108,795
Total current liabilities	1,430,235
Long-term liabilities:	
Accrued compensated absences	171,912
Long-term portion of debt certificates	193,171
Other post-employment benefit obligation	168,716
Net pension liability	4,180,993
Total long-term liabilities	4,714,792
Total liabilities	6,145,027
Deferred inflows of resources -	
Deferred revenue unavailable	127,525
Deferred property tax revenue	6,487,708
Deferred inflows of pension resources	315,884
Total deferred inflows of resources	6,931,117
Total liabilities and deferred inflows of resources	13,076,144
NET POSITION	
Net investment in capital assets	20,272,872
Restricted	9,409,481
Unrestricted	5,708,444
Total net position	35,390,797

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Statement of Activities

For the Year Ended November 30, 2017

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental activities:					
General control and administration	2,953,555	903,072	416,046	0	(1,634,437)
County development	2,037,507	158,925	151,797	0	(1,726,785)
Public safety	4,003,038	475,394	44,709	0	(3,482,935)
Judiciary and court related	1,498,951	440,072	21,527	0	(1,037,352)
Highways and bridges	3,335,952	1,770	872,459	749,573	(1,712,150)
Public health	1,124,514	187,526	144,154	42,515	(750,319)
Mental health	348,597	0	0	0	(348,597)
Interest on long-term debt	20,089	0	0	0	(20,089)
Total governmental activities	15,322,203	2,166,759	1,650,692	792,088	(10,712,664)
General revenues:					
Taxes:					
Property taxes					6,248,285
Sales taxes					1,013,394
Income taxes					1,059,847
Other taxes					1,906,186
Interest income					63,506
Revenue from sale of capital assets					9,488
Miscellaneous					122,565
Total general revenues					10,423,271
Change in net position					(289,393)
Net position - beginning					35,680,190
Net position - ending					35,390,797

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Governmental Funds

Balance Sheet

November 30, 2017

ASSETS	General	County Highway	Public Health	Tourism Promotion	Other Governmental Funds	Total Governmental Funds
Cash and cash equivalents	3,462,315	1,037,941	1,000,169	742,317	9,798,501	16,041,243
Receivables, net of allowance:						
Due from State of Illinois	666,962	51,547	11,788	0	852,163	1,582,460
Accounts receivable	2,503,699	1,130,798	341,492	91,283	2,846,432	6,913,704
Loans receivable	0	0	0	0	300,000	300,000
Due from other funds	11,515	150,000	0	0	2,000	163,515
Prepays	20,282	58	159	0	508	21,007
Inventory	24,540	5,485	8,226	0	0	38,251
Total assets	6,689,313	2,375,829	1,361,834	833,600	13,799,604	25,060,180
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	105,206	49,112	7,949	370,246	602,723	1,135,236
Accrued payroll	110,138	18,618	15,218	0	42,230	186,204
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	10,123	0	0	153,392	163,515
Total liabilities	215,344	77,853	23,167	370,246	798,345	1,484,955
Deferred inflows of resources -						
Deferred revenue unavailable	109,300	0	18,225	0	0	127,525
Deferred property tax revenue	2,360,391	1,129,330	340,902	0	2,657,085	6,487,708
Total deferred inflows of resources	2,469,691	1,129,330	359,127	0	2,657,085	6,615,233
Fund balances:						
Nonspendable	44,822	5,543	8,385	0	508	59,258
Restricted	0	1,163,103	971,155	463,354	6,797,433	9,395,045
Committed	0	0	0	0	720,900	720,900
Assigned	0	0	0	0	2,825,333	2,825,333
Unassigned	3,959,456	0	0	0	0	3,959,456
Total fund balances	4,004,278	1,168,646	979,540	463,354	10,344,174	16,959,992
Total liabilities, deferred inflows of resources and fund balances	6,689,313	2,375,829	1,361,834	833,600	13,799,604	25,060,180

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Reconciliation of the Balance Sheet to the Statement of Net Position November 30, 2017

Total fund balances - governmental funds	16,959,992
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. Net book value of assets reported.	20,574,838
Long-term liabilities not due and payable with the current resources are not reported in the funds:	
Debt certificates payable	(301,966)
Accrued compensated absences	(171,912)
Other post-employment benefits	(168,716)
Net pension liability and related deferred pension sources	<u>(1,501,439)</u>
Total net position - governmental activities	<u><u>35,390,797</u></u>

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Governmental Funds

Statement of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended November 30, 2017

	General	County Highway	Public Health	Tourism Promotion	Other Governmental Funds	Total Governmental Funds
Revenues:						
Property taxes	2,240,459	1,071,953	323,583	0	2,612,290	6,248,285
Intergovernmental revenue	2,822,398	228,074	140,952	885,379	2,345,404	6,422,207
Charges for services	972,278	0	100,390	0	727,488	1,800,156
Licenses and permits	266,996	1,770	0	0	97,837	366,603
Interest	18,491	3,000	3,163	1,258	37,594	63,506
Other revenue	12,828	46,578	11,375	7,035	44,749	122,565
Total revenues	6,333,450	1,351,375	579,463	893,672	5,865,362	15,023,322
Expenditures:						
Current:						
General control and administration	1,911,267	0	0	0	751,176	2,662,443
County development	217,551	0	0	1,607,881	106,289	1,931,721
Public safety	3,618,167	0	0	0	50,432	3,668,599
Judiciary and court related	1,315,500	0	0	0	35,585	1,351,085
Highways and bridges	0	1,069,913	0	0	1,426,028	2,495,941
Public Health	79,043	0	649,545	0	305,542	1,034,130
Mental health	0	0	0	0	348,113	348,113
Debt service:				0		
Principal	0	0	0	0	97,111	97,111
Interest	0	0	0	0	20,089	20,089
Capital outlay	12,920	0	0	0	1,621,386	1,634,306
Total expenditures	7,154,448	1,069,913	649,545	1,607,881	4,761,751	15,243,538
Excess (deficiency) of revenues over expenditures	(820,998)	281,462	(70,082)	(714,209)	1,103,611	(220,216)
Other financing sources and (uses)						
Transfers in	1,295,683	157,045	88,966	182,345	2,210,281	3,934,320
Transfers out	(246,545)	(631,123)	(104,481)	(39,128)	(2,913,043)	(3,934,320)
Total other financing sources (uses)	1,049,138	(474,078)	(15,515)	143,217	(702,762)	0
Net change in fund balance	228,140	(192,616)	(85,597)	(570,992)	400,849	(220,216)
Fund balances, beginning of year	3,776,138	1,361,262	1,065,137	1,034,346	9,943,325	17,180,208
Fund balances, end of year	4,004,278	1,168,646	979,540	463,354	10,344,174	16,959,992

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the Year Ended November 30, 2017

Net change in fund balance - Governmental funds (220,216)

Amounts reported for governmental activities in the statement of activities
are different because:

Governmental funds report capital outlays as expenditures while governmental
activities report depreciation expenses to allocate those expenditures over the
life of the assets:

Capital asset purchases	1,634,306
Depreciation expense	(1,199,486)

The net effect of various transactions involving capital assets (i.e. disposals and
sales) is to decrease net position 9,488

Principal payments on bonds payable are reported in governmental funds as expenditures
However, only the interest on bonds payables are recorded in the statement of activities.
This is the amount of principal payments in the period. 97,111

Some expenses reported in the statement of activities do not require the use of current
financial resources and, therefore, are not reported as an expenditure in the
governmental funds.

Change in other post-employment benefits	(32,354)
Change in net pension liability and deferred pension sources	(576,435)

Vacation and compensated pay for employees is expensed in the statement of activities.
However, since these amounts will not be paid from current resources, this expense is not
recorded in the governmental funds. This is the amount by which vacation and compensated
pay decreased over the prior period. (1,807)

Change in net position of governmental activities	(289,393)
---	-----------

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Statement of Fiduciary Net Position

November 30, 2017

	Agency Funds
ASSETS	
Cash and investments	1,372,928
Agency funds due to others	112,536
Total assets	1,485,464
LIABILITIES	
Accounts payable	459,952
Agency funds due to others	1,025,512
Total liabilities	1,485,464

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies

Introduction

The financial statements of Jo Daviess County, Illinois (the "County") have been prepared in accordance with accounting principles generally accepted in the United States (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the County are described below.

The County provides many functions and services to citizens, including law enforcement, health and social services, transportation, planning and zoning and general administrative services.

Reporting Entity

Accounting principles generally accepted in the United States of America require the financial reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The County is a municipal corporation governed by a County Board, which is elected by the public and has the exclusive responsibilities and accountability for the decisions it makes. The County has the statutory authority to adopt its own budget, to levy taxes, and to issue bonded debt without the approval of another government. It has the right to sue and be sued, and has the right to buy, sell, lease or mortgage property in its own name. The accompanying financial statements present the primary government, organizations for which the primary government is financially accountable, and other organizations for which the primary government is not accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials are financially accountable or whose exclusion would render the financial statements misleading because of nature and significance of their relationship.

Blended Component Unit - The 911 Fund serves all the citizens of the County. The budget and appropriation ordinance is approved by the 911 Board of Trustees, and the legal liability for any 911 Fund debt remains with the County. The 911 Fund is reported as a Special Revenue Fund.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Reporting Entity (Continued)

Joint Ventures

The County has an intergovernmental agreement with Carroll County, Illinois regarding an entity known as the Jo-Carroll Depot Local Redevelopment Authority (LRA). This LRA replaced an entity previously known as the Savanna Army Depot Local Redevelopment Authority. The former entity was charged with the authority to prepare a plan for the re-use of the Savanna Army Depot facilities in accordance with the Base Closure Community Redevelopment Assistance Act. The current LRA is charged with the authority to implement the re-use plan for the Savanna Army Depot and to modify the plan as may become necessary. Both Counties are jointly and severally liable for all liabilities, debts and obligations of any kind incurred by the LRA if the Authority is dissolved. The agreement provides for the LRA to consent to an audit of its funds by either County as either County may direct.

Separate financial statements are available through the Jo-Carroll Depot Local Redevelopment Authority offices in Savanna, Illinois.

Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information about the reporting government as a whole. These statements include all the financial activities of the County, except for the fiduciary funds. The fiduciary funds are only reported in the statements of fiduciary net position at the fund financial statement level. The governmental activities column incorporates data from governmental funds. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The County applies restricted resources first when an expense is incurred for a purpose for which both restricted and unrestricted net position are available. Depreciation expense that can be specifically identified by function is included in the direct expenses of each function. Interest on general long-term debt is considered an indirect expense and is reported separately on the statement of activities.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

Fund Financial Statements

The fund statements provide information about the County's funds, including fiduciary funds. Separate statements for each fund category-governmental and fiduciary-are presented. The emphasis of fund financial statements is on major funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

The accounts of the County are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance/net position, revenues and expenditures or expenses, as appropriate. The County has the following fund types:

Governmental Fund Types

Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources, is referred to as "fund balance." The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The County has three governmental fund types: General Fund, Special Revenue Funds, and Capital Projects Funds.

General Fund - This is the County's primary operating fund, and it is always a major fund . It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The services which are administered by the County and accounted for in the General Fund include general control and administration, public health, public safety, county development, and judiciary and court related.

The Contingency Fund was combined into the General Fund in fiscal year 2011. This fund was established to provide funds for expenses incurred by County departments and offices that were unanticipated at the beginning of the budget year or to provide inter-fund loans for any County fund experiencing temporary cash flow problems. Expenditures and inter-fund loans from this fund may be made only upon approval of the County Board. Monies expended or loaned from this fund must be replaced during the fiscal year expended or loaned or during the subsequent fiscal year from the fund for which the unanticipated expenditure was made. Initial funding of \$50,000 for the Contingency Fund was derived from the elimination of the Indemnity Fund in 2004.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

Special Revenue Funds - These funds are used to account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specific projects. The major special revenue funds are:

County Highway Fund: This is used to operate the County Highway Department including, but not limited to, salaries, supplies and purchase of machinery and equipment. Property and sales taxes, sale of material, reimbursement from townships and interest income support this fund.

Public Health Fund: This fund is used for public health expenditures and is supported by the public health property tax levy and funds from Illinois Department of Public Health, Illinois Department of Human Services, and various state or federal grant sources. The County has elected to report the Public Health Fund as major for public interest purposes.

Tourism Promotion Fund: This is used to promote tourism in the County and to operate the Galena/Jo Daviess County Convention and Visitors Bureau. Disbursements from this fund include staff salaries and benefits; CVB Board of Directors expenses; promotion expenses; local promotion grants; phone and information centers; county administrative fee; and transfer to tourism capital development fund. The County hotel/motel tax, established pursuant to 55 ILCS 5/5-1030, partnership dues, state grants, and the triathlon fees support this fund. The County Board approves disbursements from this fund. This fund was established pursuant to action by the County Board.

The Catastrophic Public Health Emergency Fund was combined into the Public Health Fund in fiscal year 2011. This fund accounts for any Public Health epidemic or Public Health Emergency. A catastrophic public health event could be the result of a communicable disease epidemic (Pandemic Flu or Tuberculosis, Mumps, Pertusis, Avian Flu, West Nile or other communicable diseases). This fund would also cover natural disasters such as flooding, tornados or terrorist initiated chemical, radiological or biological (small pox, anthrax) threats.

The other special revenue funds of the County are considered nonmajor funds.

Capital Projects Funds - These funds are used to account for the County's purchase or construction of capital facilities or capital equipment. None of the County's capital projects funds in fiscal year 2016 are major funds.

Fiduciary Fund Types - Fiduciary fund types are used to account for net position and changes in net position. The fiduciary funds of the County are all considered agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of the results of the operations.

Under the Governmental Accounting Standards Board (GASB) issued Statement 34, *Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments*, the County may report any governmental or enterprise fund (but not internal service funds or fiduciary funds) as a major fund if the County's officials believe the fund is "particularly important to financial statement users". The County has chosen to include the Public Health Fund as a major fund even though the funds calculations do not classify it as major fund. The County views this fund particularly important to the financial users.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

During the course of operations the County has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. For this purpose, the government generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The County has elected to take exception to this assumption for revenue remitted by the State. Due to the State being late with payments, the County considers those amounts applicable to the current fiscal year to be available as it is vouchered by the State. Property taxes, sales taxes, franchise taxes, licenses, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Use of Estimates (Continued)

those estimates.

Budgetary Basis of Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles.

The appropriated budget is prepared by fund, function, and department. Per the County Purchasing Ordinance, no purchase order/claim shall be authorized unless an unencumbered balance exists in the appropriate expense account (line item) without the approval of the county board or county administrator. The county administrator may approve the transfer of up to \$500 from one line item to another line item within class II, III and IV departmental budget line items when the county administrator deems reasonable and appropriate. The county board may approve the transfer of funds, over \$500 within a departmental budget from one line item to another when the county board deems it reasonable and appropriate. All requests for the transfer of funds from or to any class I (salary and fringe benefits) expense line item must be approved by a two-thirds (2/3) majority vote of the county board.

The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances.

Cash and Investments

The County considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. The County considers deposits with financial institutions, including nonnegotiable certificates of deposit, to be nonparticipating contracts reported at cost.

The cash balances of most of the County funds are pooled and invested. Each fund's share of the investment pool is reflected on its respective balance sheet.

Accounts Receivable

The County's property tax is levied each year on all taxable real property located in the County. The 2016 property tax levy is recorded as revenue by the County in accordance with the applicable measurement focus and basis of accounting for fiscal year 2017. The County must file its tax levy by the last Tuesday of December each year. The 2016 levy was approved on November 15, 2016. The 2017 levy was approved on November 14, 2017.

The township assessors are responsible for assessment of all taxable real property within the County. The County Clerk computes the annual tax of each parcel of real property and prepares tax books used by the County Collector as a basis for issuing tax bills to all taxpayers in the County.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Accounts Receivable (Continued)

Property taxes are collected by the County Treasurer, who remits to the units their respective share of the collections. Taxes levied in 2016 became due and payable in two installments, generally in June 2017 and September 2017. The owner of real property on January 1 (lien date) in any year is liable for taxes of that year.

Other receivables in the governmental and fiduciary funds are recorded at gross. No allowance for uncollectible accounts has been provided, since it is believed that the amount of such allowance would not be material.

Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased. The County's inventory consists of Health Department expendable immunization vaccines and fuel and deed stamps held for resale.

Prepaid items represent payments made by the County for which benefits extend beyond November 30, 2017. The costs of governmental fund type prepaid items are recorded as expenditures when consumed rather than when purchased.

Capital Assets

Purchased or constructed capital assets, including property, plant, equipment, and infrastructure (roads, bridges, and similar items), are reported at cost or estimated historical cost in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$20,000 for land, buildings and infrastructure assets, and \$5,000 for other capital assets, and an estimated life in excess of one year.

Additions or improvements that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Expenditures for equipment, vehicles, real property acquisitions, improvements, and infrastructure are recorded as capital outlay. Donated assets are recorded at their acquisition value at the date of donation. Maintenance and repairs of a routine nature are charged to expenses/expenditures as incurred and are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	1 - 50 years
Transportation equipment	1 - 30 years
Equipment and machinery	1 - 30 years
Roads and bridges	1 - 100 years

Capital assets not being depreciated include land and construction in progress.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has only one items that qualifies for reporting in this category. The County reports deferred outflows of resources related to pensions for its proportionate shares of collective deferred outflows of resources related to pensions and County contributions to pension plans subsequent to the measurement date of the collective net pension liability (asset).

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents the acquisition of net position that applies to a future periods and so will not be recognized as an inflow of resources (revenue) until that time. The County has three types of items which occur related to revenue recognition. Property tax receivables are recorded in the current year, but the revenue will be recorded in the subsequent year, as it is not legally available as of fiscal year-end. Various other receivables are recorded in the current year, but the revenue will be recorded in each subsequent year, as it is not available in the governmental funds as of fiscal year-end. Finally, deferred inflows of resources related to the pension liability will be recognized in future years.

Compensated Absences

County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement.

For nonunion employees, full-time employees accrue vacation time according to their years of continuous service with the County with the hours given to the employee on their anniversary date. Employees may carry over up to one-half of their accrued vacation from the previous year for six months past their anniversary date for the following year.

For employees covered under the Collective Bargaining Agreement for Police Officers, vacation allowances are earned annually based on the number of months employed with the County and the prior year's earned hours are available for use starting December 1 the following year. These employees also earn sick leave hours with a maximum of 1,040 hours allowed. For sick leave hours in excess of 520 sick hours, the employee can cash in two unused sick days for one day's pay basis. The cash in occurs during the time period of November 1 to November 15 each year. For employees covered under the Collective Bargaining Agreement for the Highway Department, vacation accrues for full time employees on a pay period basis based on the years of service with the County. These employees are allowed to carry one-half of their accrued vacation time from the previous year for up to 12 months past their anniversary date. Employees with more than two years seniority are also permitted to cash out up to one-half of their annual vacation accrual once per year if the employee has not yet utilized their vacation time.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Compensated Absences (Continued)

All vacation and sick leave is accrued when incurred in the government-wide fund statements, with vacation accruals being payable within one year. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Pension Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment ("OPEB") Obligations

The County's net OPEB Obligation is recognized as a liability and Annual Required Contribution ("ARC") is expensed, as determined by the County's actuary, in the government-wide financial statements.

Interfund Transactions

Transactions from County funds that would be treated as revenues and expenditures if they involve organizations external to County government are accounted for as revenues and expenditures in the funds involved.

Transactions which constitute reimbursements to a fund for expenditures initially made from it which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which revenues are to be expended, are separately reported in the respective funds' operating statements.

Activity between funds that represents lending/borrowing arrangements at the end of the fiscal year is referred to as "due to/from other funds."

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Net Position (Continued)

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first.

Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the County Board - the County's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the County Board removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the County's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The County Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 2: Stewardship, Compliance and Accountability

Excess of expenditures over appropriations

For the year ended November 30, 2017, expenditures exceeded appropriations in the following funds (the legal level of budgetary control) by:

Fund	Amount
Mental Health	220
Extension Education	126
Special Services District No. Two and Four	46
Special Service District No. Six	165

Deficit Fund Equity/Net Position

As of November 30, 2017, no funds have a deficit fund balance.

Note 3: Cash and Investments

Deposits with Financial Institutions

Custodial credit risk-deposits. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy gives discretion to the Jo Daviess County Treasurer to determine whether or not collateral will be required of financial institutions receiving funds from the County. At all times, the Treasurer is required to collateralize deposits in excess of 35 percent of the capital and surplus of a financial institution. When collateral is required, 110 percent of the deposit will be required. Acceptable collateral includes United States Government Direct Securities, obligations of federal agencies, obligations of the state of Illinois, obligations of Jo Daviess County, obligations of municipalities located within Jo Daviess County and acceptable collateral as identified in the Illinois Compiled Statutes. As of November 30, 2017, the County's bank balance was \$17,517,469 and the entire balance was insured and collateralized with securities in the County's name.

Investments

As of November 30, 2017, the County had no investments.

Note 4: Loans Receivable

In fiscal year 2014, the County entered into a new Operator Agreement with The Workshop (Jo Daviess County Transit System) regarding a Public Transportation Program in the rural and small urban areas of Jo Daviess County, Illinois, for which grant funding flows through the County to The Workshop. In relation to this revised Operator Agreement, \$300,000 was advanced to The Workshop on December 3, 2013 to provide the operator a reasonable amount of working cash. The County replenishes the advance account based on the quarterly requisition form. The Workshop will retain this advance as long as the agreement is in place.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 5: Capital Assets

Capital asset balances and activity for the year ended November 30, 2017, were as follows:

Governmental Activities:	Balance 11/30/16	Increases	Decreases	Transfers	Balance 11/30/17
Capital assets, not being depreciated:					
Land	346,374	0	0	0	346,374
Work in progress	1,073,980	713,398	0	(750,646)	1,036,732
Total capital assets, not being depreciated	1,420,354	713,398	0	(750,646)	1,383,106
Capital assets, being depreciated:					
Buildings and improvements	6,463,982	12,443	0	168,507	6,644,932
Equipment and machinery	4,729,901	230,454	(18,125)	0	4,942,230
Transportation and equipment	3,324,272	276,839	(159,591)	0	3,441,520
Roads and bridges	20,259,361	448,672	0	582,139	21,290,172
Total capital assets, being depreciated	34,777,516	968,408	(177,716)	750,646	36,318,854
Accumulated depreciation:					
Buildings and improvements	(2,490,123)	(168,160)	0	0	(2,658,283)
Equipment and machinery	(2,763,266)	(315,545)	14,012	0	(3,064,799)
Transportation and equipment	(2,088,795)	(265,668)	125,692	0	(2,228,771)
Roads and bridges	(8,725,156)	(450,113)	0	0	(9,175,269)
Total accumulated depreciation	(16,067,340)	(1,199,486)	139,704	0	(17,127,122)
Total capital assets, being depreciated, net	18,710,176	(231,078)	(38,012)	750,646	19,191,732
Governmental activities capital assets, net	20,130,530	482,320	(38,012)	0	20,574,838

Jo Daviess County, Illinois

Notes to Financial Statements

Note 5: Capital Assets (Continued)

Depreciation expense was charged to the governmental functions as follows:

Governmental activities:

General control and administration	46,676
County development	67,010
Public safety	306,098
Judiciary and court related	26,748
Highways and bridges	731,872
Public health	21,082

Total depreciation expense, governmental activities	1,199,486
---	-----------

Jo Daviess County, Illinois

Notes to Financial Statements

Note 6: Long-Term Liabilities

Debt Certificates - The County obtained a \$1,000,000 debt certificate from First Community State Bank in fiscal year 2012 to purchase public safety radio communications equipment and the construction of improvements to the public safety radio communications system. The terms of the debt certificate are semi-annual principal and interest payments of \$58,600 payable on May 30 and November 30, commencing on May 30, 2012 and ending November 30, 2020. The November 30, 2020 payment amount is \$20,113. Interest is to be paid on any unpaid principal installments at a rate of 2.99% per annum.

The following is a schedule of the debt certificates payments over the life of the loan:

Year Ended November 30,	Principal	Interest
2018	108,795	8,405
2019	112,195	5,005
2020	80,976	1,584
Total	301,966	14,994

Long term liability activity for the year ended November 30, 2017 is as follows:

Governmental activities:	Beginning Balance	Increase	Decrease	Ending Balance	Amounts Due Within One Year
Debt certificates	399,077	0	(97,111)	301,966	108,795
Other post-employment benefit obligations	136,362	32,354	0	168,716	0
Accrued compensated absences	170,105	273,363	(271,556)	171,912	0
Total	705,544	305,717	(368,667)	642,594	108,795

The County is subject to a debt limitation of 5.75% of its assessed valuation of \$692,607,811. As of November 30, 2017, the County had \$39,522,983 of remaining legal debt margin.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 7: Deferred Compensation Plan

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section (IRC) 457. The plan, available to all eligible County employees, permits them to defer a portion of their current salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan has been amended to comply with IRC Section 457(g) which allowed for the plan to hold its assets in trust. Under this requirement, the County does not own the amount deferred by employees and, therefore, the asset and liability are not reflected in the financial statements.

Note 8: Retirement Plans

Illinois Municipal Retirement Fund

Plan Description - The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits provided - IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Regular Personnel (Non-SLEP)

Employees Covered by the Benefit Terms - At December 31, 2016, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	83
Inactive plan member entitled to but not yet receiving benefits	47
Active employees	76
<hr/>	
Total	206

Contributions - As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2016 was 10.88%. For the fiscal year ended November 30, 2017, the County contributed \$304,180 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2016, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2016:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75%.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

- **Salary Increases** were expected to be 3.75% to 14.50%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.48%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation according to an experience study from years 2011 to 2013.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2016:

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	38 %	6.85 %
International Equity	17 %	6.75 %
Fixed Income	27 %	3.00 %
Real Estate	8 %	5.75 %
Alternative Investments	9 %	2.65-7.35%
Cash Equivalents	1 %	2.25 %
Total	100 %	

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

Single Discount Rate - A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.78%, and the resulting single discount rate is 7.50%.

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2016	18,338,986	16,646,383	1,692,603
Changes for the year:			
Service Cost	347,933	0	347,933
Interest on the total pension liability	1,354,153	0	1,354,153
Differences between expected and actual experience of the total pension liability	118,797	0	118,797
Changes in assumptions	(45,971)	0	(45,971)
Contributions - employer	0	347,498	(347,498)
Contributions - employees	0	142,442	(142,442)
Net investment income	0	1,136,420	(1,136,420)
Benefit payments, including refunds of employee contributions	(818,607)	(818,607)	0
Other (net transfer)	0	(53,605)	53,605
Net Changes	956,305	754,148	202,157
Balance at December 31, 2016	19,295,291	17,400,531	1,894,760

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.50%)	Current Discount (7.50%)	1% Higher (8.50%)
Net Pension Liability	4,373,153	1,894,760	(144,533)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions –

For the year ended November 30, 2017, the County recognized pension expense of \$334,180. At November 30, 2017, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	103,954	26,483
Changes in assumptions	168,047	34,057
Net difference between projected and actual earnings on pension plan investments	868,446	0
Total deferred amounts to be recognized in pension expense in future periods	1,140,447	60,540
Pension contributions made subsequent to the measurement date	277,043	0
Total deferred amounts related to pensions	1,417,490	60,540

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Outflows of Resources
2018	476,638
2019	314,426
2020	269,299
2021	19,544
2022	0
Thereafter	0
Total	1,079,907

Sheriff's Law Enforcement (SLEP):

Employees Covered by the Benefit Terms - At December 31, 2016, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	14
Inactive plan member entitled to but not yet receiving benefits	16
Active employees	32
Total	62

Contributions - As set by statute, the County's Sheriff's Law Enforcement Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2016 was 18.40%. For the fiscal year ended November 30, 2017, the County contributed \$368,632 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2016, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2016:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75%.
- **Salary Increases** were expected to be 3.75% to 14.50%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation according to an experience study from years 2011 to 2013.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2016:

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	38 %	6.85 %
International Equity	17 %	6.75 %
Fixed Income	27 %	3.00 %
Real Estate	8 %	5.75 %
Alternative Investments	9 %	2.65-7.35%
Cash Equivalents	1 %	2.25 %
Total	100 %	

Single Discount Rate - A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.78%, and the resulting single discount rate is 7.50%.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2016	14,184,612	11,507,941	2,676,671
Changes for the year:			
Service Cost	385,414	0	385,414
Interest on the total pension liability	1,060,326	0	1,060,326
Differences between expected and actual experience of the total pension liability	(188,112)	0	(188,112)
Changes in assumptions	(42,892)	0	(42,892)
Contributions - employer	0	357,917	(357,917)
Contributions - employees	0	137,763	(137,763)
Net investment income	0	778,450	(778,450)
Benefit payments, including refunds of employee contributions	(403,672)	(403,672)	0
Other (net transfer)	0	331,044	(331,044)
Net Changes	811,064	1,201,502	(390,438)
Balance at December 31, 2016	14,995,676	12,709,443	2,286,233

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.50%)	Current Discount (7.50%)	1% Higher (8.50%)
Net Pension Liability	4,615,758	2,286,233	399,503

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (Continued)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions –

For the year ended November 30, 2017, the County recognized pension expense of \$368,632. At November 30, 2017, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	540,151	220,391
Changes in assumptions	75,753	34,953
Net difference between projected and actual earnings on pension plan investments	620,681	0
Total deferred amounts to be recognized in pension expense in future periods	1,236,585	255,344
Pension contributions made subsequent to the measurement date	341,363	0
Total deferred amounts related to pensions	1,577,948	255,344

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Outflows of Resources
2018	319,455
2019	319,453
2020	291,343
2021	68,204
2022	(17,214)
Thereafter	0
Total	981,241

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits

Plan Description. The County administers a single-employer defined benefit health care plan. The plan provides medical insurance benefits to eligible retirees and their spouses through the County's group medical insurance plan, which covers both active and retired members. The eligibility requirements are based on the minimum requirements of the Illinois Municipal Retirement Fund. If eligible, the retiree may receive medical insurance benefits until the retiree stops paying the medical insurance premiums. The plan does not issue a standalone report.

As of the latest valuation performed December 1, 2014, the plan has 3 retirees receiving benefits and has a total of 107 active participants.

Funding Policy. The County does not pay any portion of the health insurance premiums for retirees; however, the retired employee receives an implicit benefit of a lower health care premium, which is spread among the cost of active employee premiums. Because the State prohibits local governments from separately rating active employees and retirees, the County charges both groups an equal, blended premium rate. Although both groups are charged the same rate, GAAP requires the actuarial amounts to be calculated using age adjusted premiums that approximate costs for retirees separately from those for active employees. The use of age adjusted premiums results in the inclusion of an implicit rate subsidy in the actuarial accrued liability. However, the County's contributions to the plan are based on actuarial valuations prepared using the blended rate premium that is actually charged.

The County's contribution rate in effect for the fiscal year 2017 was 6.7%. All contributions made to the plan are from retirees and their beneficiaries.

Annual OPEB Cost and Net OPEB Obligation. The County's annual other postemployment benefits (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or fund excess) over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation:

Annual required contribution	44,338
Interest on net OPEB	5,455
Adjustment to annual required contribution	(4,357)
Annual OPEB cost	45,436
Contributions made	(13,082)
Increase in net OPEB obligation	32,354
Net OPEB, beginning of year	136,362
Net OPEB, end of year	168,716

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits (Continued)

The County's annual OPEB costs, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years 2015 through 2017 were as follows:

Three-Year Trend Information for the Postretirement Health Plan			
Fiscal year Ending	Annual OPEB Cost	Percentage of OPEB Contributed	Net OPEB Obligation
11/30/17	45,436	29 %	168,716
11/30/16	44,191	29 %	136,362
11/30/15	42,995	30 %	105,253

Funded Status and Funding Progress. The schedule of funding progress presented as required supplementary information following the notes to the financial statements, will present multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Calculations of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Actuarial Cost Method Entry Age Normal

Discount Rate 4.00%

Health Care Trend

Rates are adjusted to reflect the difference between the Insurance Year and Fiscal Year. Insurance Year Trends has an initial rate of 7.00% that ultimately decreases over 20 years to 4.00%.

Mortality RP-2014 Mortality Table backed off to 2006 and projected generationally with Scale MP-2015.

Retirement Rates Rates from the December 31, 2014 IMRF Actuarial Valuation Report for male and female Regular and SLEP employees.

Termination Rates Rates from the December 31, 2014 IMRF Actuarial Valuation Report for male and female Regular and SLEP employees.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits (Continued)

Disability Rates

None assumed.

Starting Per Capita Costs

Starting per capita costs are based on COBRA rates. The rates are developed for actives and pre-Medicare retirees. According to GASB 45, when an employer provides benefits to both active employees and retirees through the same plan, the benefits to retirees should be segregated and measured independently for actuarial measurement purposes. The projection of future retiree benefits should be based on claims costs, or age-adjusted premiums approximating claims costs, for retirees, in accordance with actuarial standards issued by the Actuarial Standards Board. As such, rates were estimated for retirees as if they were rated on a stand-alone basis, and were adjusted to reflect the difference between the Insurance Year and the Fiscal Year. These costs were then disaggregated into age-specific starting costs based on average ages and assumptions on the relationship between costs and increasing age (morbidity). Costs for Medicare eligible do not exhibit the active/retiree subsidization as seen for pre-Medicare medical and are not adjusted. It is assumed that there is no liability to the County for Medicare eligible retirees receiving coverage on a pay-all basis. This treatment follows generally accepted actuarial practice.

Monthly Retiree Contribution

Single \$692.82, Family \$1,667.44, Single - Medicare Primary \$501.67

Coverage Status

Active employees are assumed to continue into retirement at their current coverage level as that in the active medical plan.

Election at Retirement

30% of future retirees will elect medical coverage at retirement

Marital Status

5% of active employees electing retiree coverage are assumed to be married and to elect spousal coverage with males three years older than females. Based on nature of the Plan as well as actual experience and anticipated experience.

Eligibility provisions. Post retirement healthcare benefits are available to vested employees retiring under the Illinois Municipal Retirement System (IMRF) or the Sheriff's Law Enforcement Personnel (SLEP) retirement system as described below.

IMRF retirees: Eligible for benefits once meet criteria for retirement under IMRF plan (age 55 with 8 years of service for those hired before January 1, 2011; age 62 with 10 years of service for those hired on or after January 1, 2011).

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits (Continued)

SLEP retirees: Eligible for benefits once meet criteria for retirement under SLEP plan (age 50 with 20 years of service for those hired before January 1, 2011; age 50 with 10 years of service for those hired on or after January 1, 2011).

Medical Coverage. Retirees and their eligible dependents are allowed to remain on the County's insurance plans provided that they pay the entire premium. Coverage can continue upon Medicare eligibility. Coverage ceases when premium payments cease.

Note 10: Interfund Balances and Activity

Interfund receivable and payable balances in the fund financial statements on November 30, 2017, are as follows:

Receivable Fund	Payable Fund	Amount
General	Highway	10,123
General	Nonmajor	1,392
Highway	Nonmajor	150,000
Nonmajor	Nonmajor	2,000
Total		163,515

Interfund balances result from the time lag between dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

In the statement of net position, amounts reported in fund balance sheets as interfund balances have been eliminated within the governmental activities columns.

Interfund transfers at November 30, 2017, were as follows:

Fund	Transfer In	Transfer Out
Major fund -		
General	(1,295,683)	246,545
County Highway	(157,045)	631,123
Public Health	(88,966)	104,481
Tourism Promotion	(182,345)	39,128
Nonmajor governmental funds	(2,210,281)	2,913,043
Total	(3,934,320)	3,934,320

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 11: Risk Management

The County is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In order to protect against such risks of loss, the County purchases commercial insurance coverage through Illinois Counties Risk Management Trust Insurance Program. The deductible in effect through these policies as of November 30, 2017 was \$5,000. During the year ended November 30, 2017, there were no significant reductions in coverage. Settled claims have not exceeded the excess commercial coverage in any of the past three years.

Note 12: Regional Superintendent of Schools Trust

During August 1979, Jo Daviess and Carroll County combined their Superintendent of Schools into one office. A trust fund was established which pays the expenses of the Superintendent of Schools. Effective August 7, 1995, the Regional Superintendent's office was expanded to include Stephenson County. The office is located in Freeport, Illinois. Jo Daviess, Stephenson and Carroll Counties reimburse this trust fund on the basis of assessed valuation. This trust is not administered by Jo Daviess County and is not included in the basic financial statements. The County made \$53,610 in payments to the trust during the year ended November 30, 2017. The financial information is available by contacting Aaron Mercier at Regional Superintendent of Schools Trust Fund, 27 S. State Avenue, Suite 101, Freeport, Illinois 61032.

Note 13: Construction and Other Significant Commitments

The County has financial commitments related to various highway, bridge, and building projects that are estimated to be approximately \$179,123.

Note 14: Minimum Year-End Fund Balance Policies

The County has adopted minimum year-end fund balance policies for fiscal year 2017 as follows:

Fund Name	Amount	Policy
General	\$1,992,000	Estimated three months of operating expense
County Highway	\$652,000	Estimated four months of operating expense
Public Health	\$340,000	Estimated four months of operating expense
Tourism Promotion	\$442,000	Estimated four months of operating expense
Social Security Tax	\$181,000	50-60% of the total eligible expenses for the period
Illinois Municipal Retirement	\$392,000	50-60% of the total eligible expenses for the period
GIS Automation	\$42,000	Estimated three months of operating expense
Insurance	\$451,000	110% of the previous year's budgeted expenses

The minimum year-end fund balances are included in the restricted fund balance category in the fund financial statements for all Special Revenue funds. The minimum year-end fund balance for the General Fund is included in the unassigned category in accordance with GASB 54.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 15: Net Position

Net position reported on the government wide statement of net position at November 30, 2017:

Governmental Activities:

Net investment in capital assets:

Land and other nondepreciable assets	1,383,106
Other capital assets, net of accumulated depreciation	19,191,732
Less: related long-term debt outstanding	(301,966)

Total net investment in capital assets	20,272,872
--	------------

Restricted:

State statutes and enabling legislation	9,408,851
Externally imposed by donors	0
Externally imposed by grantors	630

Total restricted	9,409,481
------------------	-----------

Unrestricted	5,708,444
--------------	-----------

Governmental activities capital assets, net	35,390,797
---	------------

Note 16: Fund Balance

According to Government Accounting Standards, fund balances are to be classified into five major classifications; Nonspendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance. Below are definitions of the how these balances are reported.

Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts. The County has nonspendable balances at year end that are listed below.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 16: Fund Balance (Continued)

Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Examples of these restrictions could be those imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The County has restricted balances at year end that are listed below.

Committed Fund Balance

The County commits fund balance by making motions or passing resolution to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contract requirements. The County has committed balances at year end that are listed below.

Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the County's intent to be used for a specific purpose, but are neither restricted nor committed. Intent may be expressed by the Board to assign amounts to be used for specific purposes. The County has assigned balances at year end that are listed below.

Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Fund for amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund and for funds with negative fund balances.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 16: Fund Balance (Continued)

Nonspendable Fund Balance

Major Funds - Inventory & Prepaids:

General	44,822
Public Health	8,385
County Highway	5,543

Nonmajor Funds - Inventory & Prepaids:

Animal Control	17
GIS Automation	483
County Transit	8

Total nonspendable fund balance	59,258
---------------------------------	--------

Restricted Fund Balance

Major Funds:

State statutes and enabling legislation:

Public Health	971,155
County Highway	1,163,103
Tourism Promotion	463,354

Non-Major Funds:

State statutes and enabling legislation:

County Aid to Bridges	314,841
County Motor Fuel Tax	637,324
State's Attorney Drug Forfeiture	3,675
Home Health Care	0
Public Health Emergency Preparedness	23,775
Dog	0
Animal Control	170,102
Mental Health	37,477
Special Service District No. One	0
Special Service District No. Two and Four	0
Special Service District No. Five	0
Special Service District No. Six	0
911	493,612
Sheriff's Forfeiture	10,376
GIS Automation	42,968
Illinois Municipal Retirement	471,607
Social Security Tax	203,649
Probation Services	68,181
Extension Education	1
Insurance	869,000
Circuit Clerk Automation	118,042
Recorder Automation	150,072
County Clerk Automation	42,202

Jo Daviess County, Illinois

Notes to Financial Statements

Note 16: Fund Balance (Continued)

Court Document Storage	196,512
County Treasurer Automation	12,641
Maintenance and Child Support	59,967
Probation EMHD Program	3,879
Sheriff DUI	53,429
Sheriff Vehicle	82,079
Circuit Clerk Operation and Administrative	27,618
Sale in Error	126,389
Circuit Court Clerk Electronic Citation	2,495
Law Library	5,843
Juvenile Justice	11,208
Circuit Clerk Unclaimed Bail	4,935
Rentech Energy Escrow	0
JDC Natural Emergency Services Communication	282,183
Sobriety Court	20,517
County Jail Medical Costs	1,889
Coroner's Equipment and Operations	44,373
Federal Aid Matching	1,309,918
County Transit	886,099
JDC Natural Hazard Mitigation	4
State's Attorney Records Automation	7,921
Externally imposed by donors:	
Home Health Care Memorial	0
Externally imposed by grantors:	
LTCB Matching Grant Fund	1
Election Equipment	629
Total restricted fund balance	9,395,045

Jo Daviess County, Illinois

Notes to Financial Statements

Note 16: Fund Balance (Continued)

Assigned Fund Balance

Non-Major Funds:

Public Health Capital Investment	1,242,407
Tourism Capital Development	292,233
County Capital Investment	239,213
County Capital Equipment Replacement	350,560
Home Health Care Capital Equipment	0
County Highway Capital Investment	548,406
GIS Capital Equipment and Investment	75,656
ETSB Capital Equipment & Investment	76,858

Total Assigned fund balance	2,825,333
-----------------------------	-----------

Committed Fund Balance

Non-Major Funds -

Economic Development Investment	720,900
---------------------------------	---------

Unassigned Fund Balance

Major Fund -

General Fund -

General	3,627,403
Contingency	332,053

Total unassigned fund balance	3,959,456
-------------------------------	-----------

Note 17: Contingencies

From time to time, the County is party to other pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the County's legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the County's financial position or results of operations. As of November 30, 2017, the County is not aware of any contingencies that need to be disclose.

During fiscal year 2017, the County entered into an agreement with Greater Galena Marketing Inc. (GGMI) for tourism promotion in the County. The terms of agreement, was that the County was to pay GGMI \$500,000 in July 2017, with the remaining amount to be paid after the end of the fiscal year, once fund balances were closed out to determine final portion. The County would pay the remaining fund balance amount up to the minimum fund balance policy noted in Note 14. The County recorded a payable of \$192,918 related to the final portion to be paid after November 30, 2017.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 18: Impact of Pending Accounting Principles

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* addresses the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The provisions in Statement 75 are effective for fiscal years beginning after June 15, 2017. The County has not determined the effect of this Statement.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements* improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The requirements of this Statement are effective for reporting periods beginning after December 15, 2016. The County has not determined the effect of this Statement.

GASB Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73* amends the required the presentation to include the covered payroll, defined as the payroll on which contributions to a pension plan are based, and ratios that use that measure. The requirements of this Statement are effective for reporting period in which the measurement date of the pension liability is after June 15, 2017. The County has not determined the effect of this Statement.

GASB Statement No. 83, *Certain Asset Retirement Obligations* establishes criteria for determining the timing and pattern recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations, and requires the current value of a government's asset retirement obligations to be adjusted for the effects of general inflation or deflation at least annually. The requirements of this Statement are effective for reporting period in which the measurement date of the pension liability is after June 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 84, *Fiduciary Activities* establishes criteria for identifying fiduciary activities of all state and local governments. This statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 85, *Omnibus 2017*, addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other post-employment benefits [OPEB]). The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. The County has not determined the effect of this Statement.

GASB Statement No. 86, *Certain Debt Extinguishment Issues*, improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources are placed in an irrevocable trust for the sole purpose of extinguishing debt. The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. The County has not determined the effect of this Statement.

GASB Statement No. 87, *Leases*, improves accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of

Jo Daviess County, Illinois

Notes to Financial Statements

Note 18: Impact of Pending Accounting Principles (Continued)

resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

Note 19: Subsequent Events

In January 2017, the County Board of Health purchased four properties for the location of the new Health Department building in the Village of Elizabeth for the total cost of \$255,525.

Required Supplementary Information

Jo Daviess County, Illinois

General Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2017

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
Revenues:				
Property taxes	2,241,985	2,241,985	2,240,459	(1,526)
Intergovernmental revenue	2,922,163	2,922,163	2,822,398	(99,765)
Charges for services	913,938	913,938	972,278	58,340
Licenses and permits	255,575	255,575	266,996	11,421
Interest	18,501	18,501	17,876	(625)
Miscellaneous	10,625	10,625	12,828	2,203
Total revenues	6,362,787	6,362,787	6,332,835	(29,952)
Expenditures:				
Current:				
General control and administration	2,089,695	2,089,692	1,898,152	191,540
County development	252,915	252,769	217,551	35,218
Public safety	3,745,304	3,745,306	3,618,167	127,139
Judiciary and court related	1,404,218	1,404,219	1,315,500	88,719
Health other than hospitals	81,649	81,795	79,043	2,752
Total expenditures	7,573,781	7,573,781	7,128,413	445,368
Excess (deficiency) of revenues over expenditures	(1,210,994)	(1,210,994)	(795,578)	415,416
Other financing sources and (uses):				
Transfers in	1,219,866	1,219,866	1,178,483	(41,383)
Transfers out	(246,555)	(246,555)	(246,545)	10
Net change in fund balance	(237,683)	(237,683)	136,360	374,043
Fund balances, beginning of year			3,535,865	
Fund balances, end of year			3,672,225	
GAAP fund balances for General Revenue Funds:				
General Fund			3,672,225	
Contingency Fund			332,053	
GAAP fund balances for General Revenue Funds			4,004,278	

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois

County Highway Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2017

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
Revenues:				
Property taxes	1,071,023	1,071,023	1,071,953	930
Intergovernmental revenue	234,868	234,868	228,074	(6,794)
Charges for services	0	0	0	0
Licenses and permits	2,000	2,000	1,770	(230)
Interest	2,000	2,000	3,000	1,000
Miscellaneous	48,156	48,156	46,578	(1,578)
Total revenues	1,358,047	1,358,047	1,351,375	(6,672)
Expenditures:				
Current:				
Highways and bridges	1,321,834	1,321,834	1,069,913	251,921
Total expenditures	1,321,834	1,321,834	1,069,913	251,921
Excess (deficiency) of revenues over expenditures	36,213	36,213	281,462	245,249
Other financing sources and (uses):				
Transfers in	157,045	157,045	157,045	0
Transfers out	(635,057)	(635,057)	(631,123)	3,934
Net change in fund balance	(441,799)	(441,799)	(192,616)	249,183
Fund balances, beginning of year			1,361,262	
Fund balances, end of year			1,168,646	

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois

Public Health Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2017

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
Revenues:				
Property taxes	323,258	323,258	323,583	325
Intergovernmental revenue	223,615	223,615	140,952	(82,663)
Charges for services	98,750	98,750	100,390	1,640
Interest	2,400	2,400	1,750	(650)
Miscellaneous	13,816	13,816	11,375	(2,441)
Total revenues	661,839	661,839	578,050	(83,789)
Expenditures:				
Public health	914,650	914,650	649,545	265,105
Excess (deficiency) of revenues over expenditures	(252,811)	(252,811)	(71,495)	181,316
Other financing sources and (uses):				
Transfers in	38,192	38,192	38,966	774
Transfers out	(105,000)	(105,000)	(104,481)	519
Net change in fund balance	(319,619)	(319,619)	(137,010)	182,609
Fund balance, beginning of year			779,163	
Fund balance, end of year			642,153	
GAAP fund balances for Special Revenue Funds:				
Public Health			642,153	
Catastrophic Health Emergency Fund			337,387	
GAAP fund balances for General Revenue Funds			979,540	

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois

Tourism Promotion Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2017

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
Revenues:				
Property taxes	0	0	0	0
Intergovernmental revenue	964,635	964,635	885,379	(79,256)
Charges for services	7,500	7,500	0	(7,500)
Interest	1,400	1,400	1,258	(142)
Miscellaneous	400	400	7,035	6,635
Total revenues	973,935	973,935	893,672	(80,263)
Expenditures:				
Public health	1,251,213	1,751,213	1,607,881	143,332
Excess (deficiency) of revenues over expenditures	(277,278)	(777,278)	(714,209)	63,069
Other financing sources and (uses):				
Transfers in	200,548	200,548	182,345	(18,203)
Transfers out	(75,000)	(75,000)	(39,128)	35,872
Net change in fund balance	(151,730)	(651,730)	(570,992)	80,738
Fund balance, beginning of year			1,034,346	
Fund balance, end of year			463,354	

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF Regular Plan - Last 10 Calendar Years

(schedule to be built prospectively from 2014)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Calendar year ending December 31,										
Total pension liability:										
Service cost	347,933	332,912	370,980							
Interest on the total pension liability	1,354,153	1,293,871	1,179,156							
Changes of benefit changes	0	0	0							
Difference between expected and actual experience of the total pension liability	118,797	(54,355)	66,636							
Changes of assumptions	(45,971)	44,171	612,375							
Benefit payments, including refunds of employee contributions	(818,607)	(725,540)	(635,628)							
Net change in total pension liability	956,305	891,059	1,593,519							
Total pension liability - beginning	18,338,986	17,447,927	15,854,408							
Total pension liability - ending (a)	19,295,291	18,338,986	17,447,927							
Plan fiduciary net position:										
Contributions - employer	347,498	343,890	404,300							
Contributions - employees	142,442	156,134	141,254							
Net investment income	1,136,420	83,447	964,441							
Benefit payments, including refunds of employee contributions	(818,607)	(725,540)	(635,628)							
Other (net transfers)	(53,605)	(13,655)	72,199							
Net change in plan fiduciary net position	754,148	(155,724)	946,566							
Plan fiduciary net position - beginning	16,646,383	16,802,107	15,855,541							
Plan fiduciary net position - ending (b)	17,400,531	16,646,383	16,802,107							
Net pension liability(asset) - Ending (a) - (b)	1,894,760	1,692,603	645,820							
Plan fiduciary net position as a percentage of total pension liability	90.18%	90.77%	96.30%							
Covered valuation payroll	3,080,401	3,160,037	2,975,352							
Net pension liability as a percentage of covered valuation payroll	61.51%	53.56%	21.71%							

The County implemented GASB Statement No. 68 in November 30, 2015.

Jo Daviess County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF SLEP Plan - Last 10 Calendar Years

(schedule to be built prospectively from 2014)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Calendar year ending December 31,										
Total pension liability:										
Service cost	385,414	337,258	344,378							
Interest on the total pension liability	1,060,326	923,848	853,175							
Changes of benefit changes	0	0	0							
Difference between expected and actual experience of the total pension liability	(188,112)	842,511	(140,475)							
Changes of assumptions	(42,892)	41,314	103,139							
Benefit payments, including refunds of of employee contributions	(403,672)	(219,326)	(209,378)							
Net change in total pension liability	811,064	1,925,605	950,839							
Total pension liability - beginning	14,184,612	12,259,007	11,308,168							
Total pension liability - ending (a)	14,995,676	14,184,612	12,259,007							
Plan fiduciary net position:										
Contributions - employer	357,917	362,516	390,837							
Contributions - employees	137,763	144,275	125,554							
Net investment income	778,450	58,031	650,915							
Benefit payments, including refunds of employee contributions	(403,672)	(219,326)	(209,378)							
Other (net transfers)	331,044	(299,974)	(12,748)							
Net change in plan fiduciary net position	1,201,502	45,522	945,180							
Plan fiduciary net position - beginning	11,507,941	11,462,419	10,517,239							
Plan fiduciary net position - ending (b)	12,709,443	11,507,941	11,462,419							
Net pension liability(asset) - Ending (a) - (b)	2,286,233	2,676,671	796,588							
Plan fiduciary net position as a percentage of total pension liability	84.75%	81.13%	93.50%							
Covered valuation payroll	1,836,839	1,921,352	1,675,266							
Net pension liability as a percentage of covered valuation payroll	124.47%	139.31%	47.55%							

The County implemented GASB Statement No. 68 in November 30, 2015.

Jo Daviess County, Illinois

Required Supplementary Information

Multiyear Schedule of IMRF Contributions

(schedule to be built prospectively from 2015)

Multiyear Schedule of Contributions (IMRF – Non-SLEP)

Last 10 Fiscal Years

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2017	304,180	304,180	0	3,019,850	10.07%
2016	335,938	335,938	0	3,087,901	10.88%
2015	343,788	343,788	0	3,146,593	10.93%

* Estimated based on 2017 calendar year contribution rate of 10.00%, 2016 calendar year contribution rate of 10.88% and covered valuation payroll of \$3,019,850.

The County implemented GASB Statement No. 68 in 11/30/15

Multiyear Schedule of Contributions (IMRF – SLEP)

Last 10 Fiscal Years

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2017	368,632	368,632	0	1,819,908	20.26%
2016	339,018	339,018	0	1,838,641	18.44%
2015	363,412	363,412	0	1,921,241	18.92%

* Estimated based on 2017 calendar year contribution rate of 20.42%, 2016 calendar year contribution rate of 18.40% and covered valuation payroll of \$1,819,908.

The County implemented GASB Statement No. 68 in 11/30/15

Jo Daviess County, Illinois

Required Supplementary Information

Schedule of Other Postemployment Benefit Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) /c)
11/30/2017	No valuation performed					
11/30/2016	No valuation performed					
11/30/2015	0	380,016	380,016	0.00%	4,878,396	7.79%
11/30/2014	No valuation performed					
11/30/2013	0	247,746	247,746	0.00%	5,259,231	4.71%
11/30/2012	No valuation performed					
11/30/2011	0	254,497	254,497	0.00%	Not available	Not available

Jo Daviess County, Illinois

Notes to Required Supplementary Information

Note 1: Budgetary Basis of Accounting

Budgets are prepared using the same accounting basis and practices as are used to account for and prepare financial reports for the funds; thus, budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America.

The County follows these procedures in establishing their budgetary data reflected in the financial statements:

The Finance Committee of the County Board requests and receives from the County Officers proposed operating budgets for the fiscal year commencing the following December 1. The Finance Committee reviews and investigates budget requests and prepares a tentative operating budget including both proposed expenditures and the means of financing them.

1. Prior to December 1, the budget is legally adopted by the County Board. The combined annual and appropriations ordinance and the annual tax levy ordinance budget were adopted on November 15, 2016. There were several line item transfers and line item overage requests approved throughout the year to reflect various budget changes. No amendments for supplemental appropriations were made in fiscal year 2017.
2. After the adoption of the budget, no further appropriations can be made except for 1) transfers from one appropriation to another in the same fund, providing the total amount appropriated for the fund has not changed and 2) appropriations in excess of those authorized by the budget in order to meet an immediate emergency. Amendments to increase appropriations in excess of the original budget to meet an immediately emergency and transfers of appropriations for personnel and capital must be approved by a two-thirds majority of the Board. Unused appropriations lapse at the end of the fiscal year.
3. Formal budgetary integration is used as a management control device during the year for the General, special revenue, and capital project funds.
4. Budgets are not prepared for permanent and agency funds.

Note 2: Excess of Disbursements Over Appropriations

There were no major funds with expenditures in excess of appropriations.

Jo Daviess County, Illinois

Notes to Required Supplementary Information (Continued)

Note 3 Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2016 Contribution Rate for IMRF *

Valuation date:

Notes

Methods and Assumptions Used to Determine 2016 Contribution Rates:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	Non-Taxing bodies: 10-year rolling period. Taxing bodies (Regular, SLEP and ECO groups): 27-year closed period until remaining period reaches 15 years (then 15-year rolling period). Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 22 years for most employers (two employers were financed over 31 years).
Asset Valuation Method	5-Year smoothed market; 20% corridor
Wage Growth	3.50%

Jo Daviess County, Illinois

Notes to Required Supplementary Information (Continued)

Note 3: Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2016 Contribution Rate for IMRF * (Continued)

Price inflation	2.75% - approximate; No explicit price inflation assumption is used in this valuation.
Salary Increases	3.75% to 14.50% including inflation
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2014 valuation pursuant to an experience study of the period 2011-2013.

Mortality	For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scal MP-2014 (basae year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
-----------	---

Other Information:

Notes	There were no benefit changes during the year.
-------	--

* Based on Valuation Assumptions used in the December 31, 2014 actuarial valuation.

Supplementary Information

Jo Daviess County, Illinois

General Fund

Combining Balance Sheet

November 30, 2017

	County General	Contingency Fund	Total General
ASSETS			
Cash and cash equivalents	3,130,262	332,053	3,462,315
Investments	0	0	0
Receivables, net of allowance for uncollectibles:			
Due from State of Illinois	666,962	0	666,962
Accounts receivable	2,503,699	0	2,503,699
Loans	0	0	0
Due from other funds	11,515	0	11,515
Prepaid Items	20,282	0	20,282
Inventory	24,540	0	24,540
Total assets	6,357,260	332,053	6,689,313
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
Liabilities:			
Accounts payable	105,206	0	105,206
Accrued payroll	110,138	0	110,138
Due to other funds	0	0	0
Total liabilities	215,344	0	215,344
Deferred inflows of resources -			
Deferred revenue unavailable	109,300	0	109,300
Deferred property tax revenue	2,360,391	0	2,360,391
Total deferred inflows of resources	2,469,691	0	2,469,691
Fund balances:			
Nonspendable	44,822	0	44,822
Restricted	0	0	0
Committed	0	0	0
Assigned	0	0	0
Unassigned	3,627,403	332,053	3,959,456
Total fund balances	3,672,225	332,053	4,004,278
Total liabilities, deferred inflows of resources, and fund balances	6,357,260	332,053	6,689,313

Jo Daviess County, Illinois

General Fund

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2017

	County General	Contingency Fund	Total General
Revenues:			
Property taxes	2,240,459	0	2,240,459
Intergovernmental revenue	2,822,398	0	2,822,398
Charges for services	972,278	0	972,278
Licenses and permits	266,996	0	266,996
Interest	17,876	615	18,491
Other revenue	12,828	0	12,828
Total revenues	6,332,835	615	6,333,450
Expenditures:			
Current:			
General control and administration	1,898,152	26,035	1,924,187
County development	217,551	0	217,551
Public safety	3,618,167	0	3,618,167
Judiciary and court related	1,315,500	0	1,315,500
Public Health	79,043	0	79,043
Debt Service - principal payments	0	0	0
Total expenditures	7,128,413	26,035	7,154,448
Excess (deficiency) of revenues over expenditures	(795,578)	(25,420)	(820,998)
Other financing sources and (uses):			
Transfers in	1,178,483	117,200	1,295,683
Transfers out	(246,545)	0	(246,545)
Net change in fund balance	136,360	91,780	228,140
Fund balances, beginning of year	3,535,865	240,273	3,776,138
Fund balances, end of year	3,672,225	332,053	4,004,278

Jo Daviess County, Illinois

Public Health Fund

Combining Balance Sheet

November 30, 2017

	Public Health Fund	Catastrophic Health Fund	Total Health Fund
ASSETS			
Cash and cash equivalents	663,077	337,092	1,000,169
Investments	0	0	0
Receivables, net of allowance for uncollectibles:			
Due from State of Illinois	11,788	0	11,788
Accounts receivable	341,197	295	341,492
Loans	0	0	0
Due from other funds	0	0	0
Prepaid Items	159	0	159
Inventory	8,226	0	8,226
Total assets	1,024,447	337,387	1,361,834
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
Liabilities:			
Accounts payable	7,949	0	7,949
Accrued payroll	15,218	0	15,218
Due to other funds	0	0	0
Total liabilities	23,167	0	23,167
Deferred inflows of resources -			
Deferred revenue unavailable	18,225	0	18,225
Deferred property tax revenue	340,902	0	340,902
Total deferred inflows of resources	359,127	0	359,127
Fund balances:			
Nonspendable	8,385	0	8,385
Restricted	0	0	0
Committed	0	0	0
Assigned	0	0	0
Unassigned	633,768	337,387	971,155
Total fund balances	642,153	337,387	979,540
Total liabilities, deferred inflows of resources, and fund balances	1,024,447	337,387	1,361,834

Jo Daviess County, Illinois

Public Health Fund

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2017

	Public Health Fund	Catastrophic Health Fund	Total General
Revenues:			
Property taxes	323,583	0	323,583
Intergovernmental revenue	140,952	0	140,952
Charges for services	100,390	0	100,390
Licenses and permits	0	0	0
Interest	1,750	1,413	3,163
Other revenue	11,375	0	11,375
Total revenues	578,050	1,413	579,463
Expenditures:			
Current:			
Public Health	649,545	0	649,545
Debt Service - principal payments	0	0	0
Total expenditures	649,545	0	649,545
Excess (deficiency) of revenues over expenditures	(71,495)	1,413	(70,082)
Other financing sources and (uses):			
Transfers in	38,966	50,000	88,966
Transfers out	(104,481)	0	(104,481)
Net change in fund balance	(137,010)	51,413	(85,597)
Fund balances, beginning of year	779,163	285,974	1,065,137
Fund balances, end of year	642,153	337,387	979,540

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds

These funds are used to account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specific projects. The County has the following nonmajor special revenue funds:

County Aid to Bridge Fund: This covers joint funding for County and township bridge projects, culvert replacements and project design. Property tax, interest income and reimbursement from State of Illinois and townships support this fund.

County Motor Fuel Tax Fund: This fund is used for the maintenance of County roads using state approved materials and contractors. Disbursements from this fund include: the County Engineer's salary, IMRF, FICA, and health insurance reimbursements; construction of, maintenance and materials for road maintenance. Monthly allotments from state of Illinois, interest income and reimbursements from the townships support this fund. The County Engineer authorizes expenditures from the fund. This fund was established under the authority of Illinois Compiled Statutes 35 ILCS 505/8 & 605 ILCS 5/5-701.

State's Attorney Drug Forfeiture Fund: The purpose of this fund is to provide financial support for the State's Attorney Office for expenses incurred as a result of prosecution of drug offenses. Eligible expenses include, but are not limited to: salaries for cash management, training, supplies, and purchase of equipment for case research. Revenue for this fund is derived from the receipt of 12.5% of the fines and forfeitures received by the Illinois State Police as a result of the prosecution of drug offenses. The State's Attorney authorizes expenditures from the fund. This fund was established under the authority of 725 ILCS 175/1 et al.

Home Health Care Fund: This fund is used for Home Health Care expenditures. The fund is supported by the fees received from Medicare, Medicaid, private insurance and private payers. The Public Health Administrator may issue disbursements from this fund under the authority of County Board of Health and the County Home Health Care Advisory Committee. This fund was established under the authority of the Board of Health.

HHC Memorial Fund: This fund is the money received as donations from patients or family members to be used either for designated memorials chosen by the patient and or family or for discretionary purchases for the Home Health Care program.

Public Health Emergency Preparedness Fund: This fund is to cover expenditures related to planning and dealing with public health emergencies. This would include upgrading and maintaining 24/7 response for emergency situations, communicable disease surveillance, health alert network, public health mutual aide, siren alerts, internet capability and risk communication devices and public health responses to national and global health concerns. This fund is established to track federal and state grant money related to public health emergency preparedness.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Dog Fund: This fund is used to cover the costs associated with livestock kills. Revenue for this fund comes from one third of registration fees from the Rabies Fund and interest income. Disbursements include livestock kills and truck purchase. The County Engineer authorizes expenditures from this fund. This fund was established under the authority of Illinois Compiled Statutes 51 O ILCS 5/7 and 510 ILCS 5/19.

Animal Control Fund: The revenue from this fund is disbursed by transferring one third into the Dog Fund and two thirds into the General Fund. This fund derives its revenue from fees for registration, penalties, city contracts, private pick-ups and interest income. Expenditures fall under the guidelines of the General Fund. This fund was established under the authority of Illinois Compiled Statutes 510 ILCS 5/7.

Mental Health Fund: This fund was established to provide funds for community mental health facilities and services. Monies in this fund are allocated annually by the 708 Mental Health Board, subject to approval of the County Board through the annual budget approval process. The revenues of this fund are derived from the Mental Health Tax Levy (405 ILCS 20/.1 et seq.) which is a part of the County's Tax Levy Ordinance.

Special Service District No. One Fund: The purpose of this fund is to provide financial support for the Warren Area Ambulance Service. The revenue for this fund is derived from a tax levied on property within the boundaries of Special Service Area No. One which includes Apple River and Warren Townships and parts of Nora and Thompson Townships. Funds are disbursed by the County Treasurer following collection of property taxes in accordance with the approved annual Budget, Appropriations & Tax Levy. This fund was established under the authority of Illinois Compiled Statutes 35 ILCS 200/27-5 et seq.

Special Service District No. Two and Four Fund: The purpose of this fund is to provide financial support for the Elizabeth Community Ambulance Service. The revenue for this fund is derived from a tax levied on property within the boundaries of the combined Special Service Area No. Two and Four as approved by the County Board on May 16, 2005. Funds are disbursed by the County Treasurer following collection of property taxes in accordance with the approved annual Budget, Appropriations & Tax Levy. This fund was established under the authority of Illinois Compiled Statutes 35 ILCS 200/27-5 et seq.

Special Service District No. Five Fund: The purpose of this fund is to provide financial support for the Hanover Ambulance Service. The revenue for this fund is derived from a tax levied on property within the boundaries of Special Service Area No. Five which includes Hanover Township and parts of Rice and Elizabeth Townships. Funds are disbursed by the County Treasurer following collection of property taxes in accordance with the approved annual Budget, Appropriations & Tax Levy. This fund was established under the authority of 35 ILCS 200/27-5 et seq.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Special Service District No. Six Fund: The purpose of this fund is to provide financial support for the Galena Area Emergency Medical Service District. The revenue for this fund is derived from a tax levied on property within the boundaries of Special Service Area Number Six including all taxable parcels located within the geographical boundaries of Council Hill, East Galena, Rawlins, Scales Mound, Vinegar Hill, and West Galena Townships and parcels located in portions of the geographical boundaries of Guilford, Menominee, and Rice Townships. Funds are disbursed by the County Treasurer following collection of property taxes in accordance with the County Board approved Annual Budget and Appropriations Ordinance and the Annual Tax Levy Ordinance. This fund was established under the authority of 35 ILCS 200/27-5 et seq.

911 Fund: This fund is used to enhance the emergency telephone system of Jo Daviess County. Disbursements are those necessary to continue the implementation of the enhanced 911 system. Revenue for this fund comes from the telephone surcharge and earned interest. The Emergency Telephone System Board authorizes all expenditures. This fund was established under the authority of Illinois Compiled Statutes 50 ILCS 750/1.

Sheriff's Forfeiture Fund: The purpose of this fund is to pay expenses related to the enforcement of laws regulating controlled substances and cannabis and for educational/prevention purposes. Revenue is derived from forfeitures related to arrests and/or seizures made for violations of the Cannabis Control Act and the Controlled Substance Act. Management control of this fund is with the Sheriff and County Treasurer and both must approve expenditures made from this fund. This fund was established under the authority of Illinois Compiled Statutes 720 ILCS 550/1 et seq. and 725 ILCS 150/1 et seq.

Economic Development Investment Fund: The purpose of this fund is to provide a pool of resources that can be used by the County Board to promote economic development throughout the County. This fund was formerly named the Economic Development Revolving Loan Fund. The fund may be used for the following purposes and other similar expenditures deemed by the County Board as promoting the economic development of the County:

- Economic development loans as outlined in the County Board's "Guidelines and Procedures for the Jo Daviess County Economic Development Investment Fund."
- Operational expenditures associated with the Jo Daviess County Economic Development and Planning Department (ED&PD). Eligible expenses include, but are not limited to: personnel costs, supplies and equipment, and contractual services. It is anticipated that interest on fund balance will be sufficient to support operational costs of the ED&PD. Operational funding is to be at the discretion of the County Board on an annual basis.
- Direct investments in projects, approved by the County Board, that directly promote and enhance the economic development of the County.
- Matching fund loans to be used for the purpose of acquiring State and federal economic development grant monies, such as for infrastructure improvements related to the location of a new business or expansion of an existing business in the County. Maximum loan amount is \$100,000.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Economic Development Investment Fund (continued):

The revenues of this fund were originally derived from transfers from the former Riverboat Assistance Fund. Revenues from loan repayments, grants, the General Fund, fund balance interest and enterprise zone fees, support this Fund. The County Board authorizes expenditures from this Fund.

LTCB Matching Grant Fund: This fund controls the funds received from the state Local Tourism & Convention Bureau (LTCB) grant program. Disbursements include reimbursement to the Convention & Visitors Bureau's tourism promotion fund and administrative projects eligible for the state program. State hotel/motel taxes support this fund. The County Board approves disbursements from this fund. This fund was established pursuant to action by the County Board.

GIS Automation Fund: This fund defrays the cost of equipment, material and necessary expenses incurred by the County in implementing and maintaining the Geographic Information System. Disbursements from this fund are for implementing and maintaining the County's Geographic Information System. A portion of the fee charged for every instrument submitted for recording supports this fund. The Geographic Information System/Information Technology Coordinator authorizes all expenditures from the fund. This fund was established under the authority of Public Act 9170791.

Illinois Municipal Retirement Fund: This fund was established to provide funds for the cost of the County's participation in the Illinois Municipal Retirement Fund (IMRF). The County is authorized to levy the amount necessary to meet its cost (40 ILCS 5/7-101 et seq). There is no rate limit on this levy and the levy is in addition to other taxes levied for County purposes.

Social Security Tax Fund: This fund was established to provide funds for the cost of the County's participation in the Federal Social Security Insurance Program. The County is authorized to levy the amount necessary to meet its costs (40 ILCS 5/21-110). There is no rate limit on this levy and the levy is in addition to other taxes levied for County purposes. The County is also authorized to levy an additional tax for the payment of the costs of participation in the Federal Medicare Program (40 ILCS 5/21-110.1).

Probation Services Fund: This fund is used for programming and the costs of operating the Probation Department, except for the payment of salaries. The juvenile and adult offender's fees support this fund. The Chief Circuit Judge and Chief Managing Officer of Probation authorize expenditures from the fund. This fund was established under the authority of 730 ILCS 110/15.1.

Extension Education Fund: This fund was established to provide matching funds for the local costs of Cooperative Extension supplementing appropriations by the Illinois General Assembly and the U.S. Congress to the University of Illinois. Monies in this fund are allocated annually to the Cooperative Extension Board through the annual budget approval process. The revenues of this fund are derived from the Extension Education Tax Levy (505 ILCS 45/1-11) which is a part of the County's Tax Levy Ordinance.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Insurance Fund: This fund was established to provide funds for the cost of the County's insurance premiums for liability insurance tort judgements, settlements, or reserves (745 ILCS 10/9-107); and for the costs incurred pursuant to the Workers' Compensation Act (820 ILCS 305/1 et seq.); the Workers' Occupational Diseases Act (820 ILCS 310/1 et seq.) and the Unemployment Insurance Act (820 ILCS 40/5100 et seq.). There is no rate limit on these levies and the levies are in addition to other taxes levied for County purposes.

Circuit Clerk Automation Fund: This fund is used for the purchase of computer software and hardware needed to run the County Court System. Fees collected on civil, criminal, quasi-criminal and traffic cases support the fund. The Clerk of the Circuit Court and Chief Judge of the Circuit Court approve expenditures from the fund. This fund was established under the authority of Illinois Compiled Statutes 705 ILCS 105/27.3a.

Recorder Automation Fund: This fund defrays the cost of converting the Recorder's document storage to computers or micrographics. A portion of the fee charged for every instrument submitted for recording supports this fund. The County Clerk authorizes all expenditures from the fund. This fund was established under the authority of 55 ILCS 5/3-5018.

County Clerk Automation Fund: This fund defrays the cost of converting and maintaining the County Clerk's document storage system for vital records. A portion of the fee charged for certified copies of each birth, death and marriage license issued support this fund. The County Clerk authorizes all expenditures from the fund. This fund was established under the authority of 55 ILCS 5/4-4001.

Court Document Storage Fund: This fund is used for the payment of costs related to the storage of court records. Fees collected on civil, criminal, quasi-criminal and traffic cases support the fund. The Clerk of the Circuit Court approves expenditures, which include payment of costs relative to the storage of court records. This fund was established under the authority of Illinois Compiled Statutes 705 ILCS 105/27.3c.

County Treasurer Automation Fund: This fund is used for costs of hardware, software, research and development and personnel. Revenue for this fund comes from tax sale fees. The County Treasurer and Chief Deputy authorize expenditures from this fund with final approval from the County Board. This fund was established under the authority of 35 ILCS 200/21-245.

Election Equipment Fund: This fund is for punch-card equipment buy-out. It is partially funded by a grant from the federal government as a result of the Help America Vote Act of 2002 (H.R.3295). The Act established a program to provide funds to states to replace punch-card and lever voting machines.

Maintenance and Child Support Fund: The revenue collected is to be used by the Circuit Clerk, who has the management control of this fund, to maintain child support and maintenance orders and to record all payments. The fees collected from the payer of child support and maintenance support the fund. This fund was established under the authority of 705 ILCS 105/27.1 (u)(3); 705 ILCS 105/27.1a(bb)(4); 705 ILCS 105/27.2(bb)(4); and 705 ILCS 105/27.2a(bb)(4).

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Probation EMHD Program Fund: The rental of Electronic Monitoring Equipment is handled through this account. Disbursement from this fund relates to the cost of operating the Electronic Monitoring program. Fees from offenders placed on Electronic Monitoring support this fund. The Chief Managing Officer of Probation authorizes expenditures from the fund. This fund was established under the authority of 730 ILCS 5/5-6-3 (1 O)(V).

Sheriff DUI Fund: The purpose of this fund is to pay for law enforcement equipment that will assist in the prevention of alcohol related criminal violence. Revenue is derived from fines and forfeitures received through the Circuit Clerk. Management control of this fund is with the Sheriff and County Treasurer and both individuals must approve expenditures made from this fund. This fund was established under the authority of 625 ILCS 5/11-501 U) et seq.

Sheriff Vehicle Fund: The purpose of this fund is to pay for the acquisition or maintenance of law enforcement vehicles for the Jo Daviess County Sheriff's Office. Revenue is derived from fees paid by persons who, after a court appearance, receive a disposition of court supervision for a violation of any provision of the Illinois Vehicle Code. Management control of this fund is with the Sheriff and County Treasurer; both must approve expenditures made from this fund. This fund was established under the authority of 625 ILCS 5/16-104 (c) et seq. effective January 1, 2006.

Circuit Clerk Operation and Administrative Fund: The purpose of the fund is to deposit and disburse funds collected from defendants who receive a disposition of court supervision after a court appearance on an offense under the Illinois Vehicle Code. The assessment fee will be \$4.50 per defendant. Management control of this fund is with the Circuit Clerk. Authority to collect this fee is found in SB 1089.

Circuit Court Clerk Electronic Citation Fund: The purpose of this fund is to defray the expenses of the Circuit Clerk's Office for establishing and maintaining electronic citations. Revenue for this fund is derived from fees collected from defendants on a judgment of guilty or a grant of supervision for a violation of any traffic, misdemeanor, municipal ordinance, or conservation case. The Clerk of Court collects the electronic citation fee, 60% of the fee is deposited into the Circuit Court Clerk Electronic Citation Fund and 40% of the fee is disbursed to the arresting agency to defray expenses related to the establishment and maintenance of electronic citations. The Circuit Court Clerk shall be the custodian, ex officio, of the Circuit Court Clerk Electronic Citation Fund and shall use the fund to perform the duties required by the office for establishing and maintaining electronic citations. This fund shall be audited by the County's auditor. This Fund was established under the authority of 705 ILCS 105/27.3e.

Law Library Fund: The purpose of this fund is to maintain and pay for all expenses associated with the Jo Daviess County Law Library. Revenues for this fund are derived from fees collected by the Jo Daviess County Circuit Clerk at the time of filing of first pleading, paper or other appearance filed by each party in all civil cases. Disbursements from this fund shall be made by the Jo Daviess County Treasurer on the order of the Chief Judge of the Circuit Court of Jo Daviess County. This fund shall be audited by the County's auditor. This Fund was established under the authority of 55 ILCS 5/5-39001.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Circuit Clerk Unclaimed Bail Fund: The purpose of this fund is to account for unclaimed bail. 725 ILCS 5/110-17 Section 11017-4d of the Clerks of Courts Act, authorizes each Circuit Court Clerk to place unclaimed bail in an account with the Treasurer of the County. The provisions of the Uniform Dispositions of Unclaimed Property Act state, any sum of money deposited by any person to secure his release from custody which remains unclaimed by the persons entitled to its return for 3 years after the conditions of the bail bond have been performed and the accused has been discharged from all obligations in the cause shall be presumed to be abandoned. The Clerk of the Circuit Court, as soon thereafter as practicable, shall cause notice to be published once, in English, in a newspaper or newspapers of general circulation in the county wherein the deposit of bond was received. The abandoned property will be placed in the custody of the Treasurer of the County, not later than 85 days after such publication, to whom all further claims must thereafter be directed. The Treasurer of the County shall keep just and true accounts of all moneys paid into the treasury, and if any person appears within 5 years after the deposit of moneys by the Clerk of the Circuit Court and claims any money paid into the treasury. All claims which are not filed within the 5-year period shall be forever barred and funding be placed into the County general fund.

Sale in Error Fund: This fund is used to pay the refund of interest and costs to a tax sale certificate holder that has received a sale in error declaration. Revenue from this fund will come from fees generated at the tax sale. The County Treasurer and the Chief Deputy authorize expenditures from this fund with the final claim approval from the County Board. This fund was established under the authority of 35 ILCS 200/21-310.

Rentech Energy Escrow Fund: The purpose of this fund is to pay the expenditures incurred by Jo Daviess County that are directly associated with the permitting and necessary professional services/County services for the construction of the Rentech Energy Project including direct expenditures related to the County's due diligence and over of the Project. The revenue for this fund is derived from deposits made by Rentech Energy Midwest. This fund was established by action of the Jo Daviess County Board on September 12, 2006.

JDC Natural Emergency Services Communications Fund: This fund was established by the Sheriff to receive public and private funding support for major improvements and/or replacements of the county-wide radio system utilized by all emergency services of Jo Daviess County to include all fire departments, ambulance services and law enforcement agencies. The sources of revenue include but are not limited to grant funding, direct state and/or federal assistance, private donations and local/county funds. Primary expenses shall be only those that will provide major improvements or replacements of existing communications infrastructure for the radio system. There is no statutory reference for this fund outside the statutory authority established for the Office of the Sheriff.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Sobriety Court Fund: The purpose of this fund is to provide financial support for the operation and administration of the Jo Daviess County Sobriety Court. Revenue for this fund is derived from fees collected from defendants on a judgment of guilty or grant of supervision for violations of the Illinois Vehicle Code or under Section 5-9-1 of the Unified Code of Corrections for a felony; for a Class A, Class B, or Class C misdemeanor; for a petty offense; and for a business offense. The Clerk of Court collects the fees and remits the fees to the Sobriety Court Fund, less 5%, retained as fee income to the Clerk of Court to be used to defray the costs of collection and disbursement of the sobriety court fees. The Director of the Jo Daviess County Probation Department administers expenditures from this fund. This Fund was established under the authority of 55 ILCS 5/5-1101 et al.

County Jail Medical Costs Fund: The purpose of this fund is to pay expenditures related to necessary medical services for all prisoners in the Jo Daviess County jail. Revenue is derived from a \$10.00 fee for each conviction or order of supervision for a criminal violation, other than a petty offense or business offense, committed in the County. This Fund was established under the authority of 730 ILCS 125/17 et seq.

Coroner's Equipment and Operations Fund: This fund is to be used solely for the purchase of electronic and forensic identification equipment or other related supplies and the operating expenses of the coroner's office. Revenue is derived from Coroner's fees collected for; transcript of sworn testimony, autopsy reports, verdict of a coroner's jury, toxicology report, print of or an electronic file containing a picture obtained by the coroner, miscellaneous reports including artist's drawings but not including police reports and a coroner's or medical examiner's permit to cremate a dead human body. This Fund was established under authority 55 ILCS 5/4-7001 , effective July 2010.

Federal Aid Matching Fund: This fund is used for the County match for projects funded with federal funds such as reimbursement to the state of Illinois for construction projects. Property tax and interest support this fund. The County Engineer authorizes expenditures from this fund. This fund was established under the authority of 605 ILCS 5/5-603.

County Transit Fund: *This fund is used to account for the receipt and distribution of certain federal and state public transportation grants. Jo Daviess County is the grantee and through agreement, The Workshop is the Operator and responsible for managing and operating the Jo Daviess County Transit System. The Jo Daviess County Transit was developed under Section 5311 of Section 313 of the Surface Transportation Act of 1978.*

Jo Daviess County Natural Hazard Mitigation Fund: This fund was established to account for the receipt and distribution of federal (FEMA) and state (IEMA) natural hazard mitigation grants. Grants may include natural hazard mitigation planning grants and grants for natural hazard mitigation projects in Jo Daviess County. Regulations governing mitigation planning and requirements for local mitigation plans are published under 44 CFR §201.6.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

State's Attorney Records Automation Fund: The purpose of this fund is to discharge the expenditures of the State's Attorney's Office for establishing and maintaining the automated record keeping systems. Revenue for this fund is derived from fees collected from defendants on judgment of guilty or a grant of supervision for a violation of any provision of the Illinois Vehicle Code or any felony, misdemeanor, or petty offense. The Clerk of the Court collects the fee and remits the fees monthly to the county treasurer, to be deposited by him or her into a special fund designated as the State's Attorney Records Automation Fund. Expenditures from this fund may be made by the State's Attorney for hardware, software, research, and development costs and personnel related thereto. This fund was established under the authority of 55 ILCS 5/4-2002.

Juvenile Justice Fund: The purpose of this fund is to pay expenses associated with the Jo Daviess County Youth Diversion Program. This program was established under the authority of 705 ILCS 405/6-9 and is administered by the Jo Daviess County Juvenile Justice Council. Revenue for this fund is derived from Youth Diversion fees that are collected by the clerk of the circuit court. A Youth Diversion fee of \$5.00 is assessed on a judgment of guilty or grant of supervision for a violation of the Illinois Vehicle Code or a violation of a similar provision contained in a county or municipal ordinance committed in the county; or on a judgment of guilty or a grant of supervision under Section 5-9-1 of the unified Code of Corrections for a Felony; for a Class A, Class B, or Class C Misdemeanor; for a petty offense; and for a business offense. The clerk of court shall collect the fees established and must remit the fees to the Youth Diversion Program monthly, less 5%, which is to be retained as fee income to the office of the clerk of the circuit court. This Fund was established under the authority of 55 ILCS 5/5-110

Capital Project Funds

These funds are used to account for the County's purchase or construction of capital facilities or capital equipment. The County has the following nonmajor capital projects funds:

Public Health Capital Investment Fund: This fund is used for major equipment purchases, building improvement and maintenance and any unforeseen expenses for the operation of the Public Health Department services. This fund was established under the authority of the Jo Daviess County Board of Health.

Tourism Capital Development Fund: Disbursements from this fund include capital improvements to buildings used for tourism promotion and administration. This fund's revenue is supplied by the County hotel/motel tax. The County Board approves disbursements from this fund. This fund was established pursuant to action by the County Board.

County Capital Investment Fund: This fund was established to accumulate funds for the cost of: major capital expenditures, including new construction, remodeling and maintenance; and major, one time program expenditures. This fund was originally established by the transfer of monies from the former Riverboat Assistance Fund and subsequently funded by the transfer of funds from the General Fund. Expenditures from this fund are included in the annual budget and payments from the fund authorized by the County Board.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Capital Project Funds (continued)

County Capital Equipment Replacement Fund: This fund was established to accumulate funds for the cost of replacing or planning for the future purchase of major capital equipment items. County departments and offices include in their annual budgets and transfer to the Capital Equipment Replacement Fund amounts to cover the cost of the future purchase of replacement or new equipment items. Expenditures from this fund are included in the annual budget and payments from the fund are authorized by the County Board.

Home Health Care Capital Equipment Fund: This fund was established to accumulate funds for the cost of purchasing and planning for the future replacement of capital equipment items needed to establish and maintain a Telehealth program. Equipment includes but is not limited to computers, printers, and Telehealth monitoring equipment. The Home Health Care Equipment Fund amounts to cover the costs of the future purchase and replacement of new equipment items. Expenditures from this fund are included in the annual budget and payments from the fund are authorized by the Board of Health and County Board.

G/S Capital Equipment & Investment Fund: This fund was established to accumulate funds for the cost of capital equipment replacement (computers, monitors, servers, etc.) and capital investment projects (orthophotography updates, GIS web development, etc.) within the GIS program. Revenues are normally derived from fund transfers from the GIS Automation Fund and other sources. Expenditures from this fund are included in the annual budget and payments from the fund authorized by the County Board.

ETSB Capital Equipment & Investment Fund: This special fund was established by the Jo Daviess County Emergency Telephone System Board (ETSB) to accumulate funds for the cost of replacing or planning for the future purchase of capital equipment and capital investment projects associated with the Jo Daviess County 9-1-1 system. Expenditures from this fund may be made only as allowed per 50 ILCS 750/ Emergency Telephone System Act. The primary source of revenue for this fund is inter-fund transfers from the 9-1-1 fund, earned interest and may also include grant funding, direct state and/or federal assistance, private donations, and local/county funds. The Emergency Telephone System Board authorizes all disbursements from this fund.

County Highway Capital Investment Fund: This fund was established to accumulate funds for the cost of major capital expenditures, including new road construction, major road rehabilitation projects, bridges, drainage structures and similar projects. Revenues are normally derived from fund transfers from the Highway Fund and other sources. Expenditures from this fund are included in the annual budget and payments from this fund are authorized by the County Board.

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

November 30, 2017

	Special Revenue				
	Total Nonmajor Governmental	County Aid to Bridge Fund	County Motor Fuel Tax Fund	State's Attorney Drug Forfeiture Fund	Home Health Care Fund
ASSETS					
Cash and cash equivalents	9,798,501	195,865	544,833	3,675	0
Receivables, net of allowance:	0				
Due from State of Illinois	852,163	276,926	96,342	0	0
Accounts receivable	2,846,432	516,482	0	0	0
Loans	300,000	0	0	0	0
Due from other funds	2,000	0	0	0	0
Prepaid items	508	0	0	0	0
Inventory	0	0	0	0	0
Total assets	13,799,604	989,273	641,175	3,675	0
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	602,723	162,405	0	0	0
Accrued payroll	42,230	0	3,851	0	0
Accrued compensated absences	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0
Due to other funds	153,392	150,000	0	0	0
Total liabilities	798,345	312,405	3,851	0	0
Deferred inflows of resources -					
Deferred property tax revenue	2,657,085	362,027	0	0	0
Fund balances:					
Nonspendable	508	0	0	0	0
Restricted	6,797,433	314,841	637,324	3,675	0
Committed	720,900	0	0	0	0
Assigned	2,825,333	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	10,344,174	314,841	637,324	3,675	0
Total liabilities, deferred inflows of resources and fund balances	13,799,604	989,273	641,175	3,675	0

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2017

	Special Revenue					
	HHC Memorial Fund	Public Health Emergency Preparedness Fund	Dog Fund	Animal Control Fund	Mental Health Fund	Special Service District No. One Fund
ASSETS						
Cash and cash equivalents	0	17,505	0	169,187	37,754	0
Receivables, net of allowance:	0	0	0	0	0	0
Due from State of Illinois	0	6,270	0	0	0	0
Accounts receivable	0	0	0	6,447	348,797	79,000
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid items	0	0	0	17	0	0
Inventory	0	0	0	0	0	0
Total assets	0	23,775	0	175,651	386,551	79,000
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	0	0	4,509	277	0
Accrued payroll	0	0	0	1,023	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	0	0	0	5,532	277	0
Deferred inflows of resources -						
Deferred property tax revenue	0	0	0	0	348,797	79,000
Fund balances:						
Nonspendable	0	0	0	17	0	0
Restricted	0	23,775	0	170,102	37,477	0
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	0	23,775	0	170,119	37,477	0
Total liabilities, deferred inflows of resources and fund balances	0	23,775	0	175,651	386,551	79,000

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2017

	Special Revenue					
	Special Service District No. Two and Four Fund	Special Service District No. Five Fund	Special Service District No. Six Fund	911 Fund	Sheriff's Forfeiture Fund	Economic Development Investment Fund
ASSETS						
Cash and cash equivalents	0	0	0	386,207	11,125	720,741
Receivables, net of allowance:						
Due from State of Illinois	0	0	0	109,538	0	0
Accounts receivable	59,600	28,419	133,050	25	17	159
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid Items	0	0	0	0	0	0
Inventory	0	0	0	0	0	0
Total assets	59,600	28,419	133,050	495,770	11,142	720,900
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	0	0	2,158	766	0
Accrued payroll	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	0	0	0	2,158	766	0
Deferred inflows of resources -						
Deferred property tax revenue	59,600	28,419	133,050	0	0	0
Fund balances:						
Nonspendable	0	0	0	0	0	0
Restricted	0	0	0	493,612	10,376	0
Committed	0	0	0	0	0	720,900
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	0	0	0	493,612	10,376	720,900
Total liabilities, deferred inflows of resources and fund balances	59,600	28,419	133,050	495,770	11,142	720,900

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2017

	Special Revenue						
	LTCB Matching Grant Fund	GIS Automation Fund	Illinois Municipal Retirement Fund	Social Security Tax Fund	Probation Services Fund	Extension Education Fund	Insurance Fund
ASSETS							
Cash and cash equivalents	1	38,596	492,861	215,198	67,663	1	870,909
Receivables, net of allowance:	0	0	0	0	0	0	0
Due from State of Illinois	0	8,471	0	0	1,858	0	0
Accounts receivable	0	321	566,689	312,051	39	81,174	324,251
Loans	0	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0	0
Prepaid Items	0	483	0	0	0	0	0
Inventory	0	0	0	0	0	0	0
Total assets	1	47,871	1,059,550	527,249	69,560	81,175	1,195,160
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
Liabilities:							
Accounts payable	0	440	0	0	1,379	0	1,909
Accrued payroll	0	3,980	21,254	11,549	0	0	0
Accrued compensated absences	0	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0	0
Total liabilities	0	4,420	21,254	11,549	1,379	0	1,909
Deferred inflows of resources -							
Deferred property tax revenue	0	0	566,689	312,051	0	81,174	324,251
Fund balances:							
Nonspendable	0	483	0	0	0	0	0
Restricted	1	42,968	471,607	203,649	68,181	1	869,000
Committed	0	0	0	0	0	0	0
Assigned	0	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0	0
Total fund balances	1	43,451	471,607	203,649	68,181	1	869,000
Total liabilities, deferred inflows of resources and fund balances	1	47,871	1,059,550	527,249	69,560	81,175	1,195,160

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2017

	Special Revenue					
	Circuit Clerk Automation Fund	Recorder Automation Fund	County Clerk Automation Fund	Court Document Storage Fund	County Treasurer Automation Fund	Election Equipment Fund
ASSETS						
Cash and cash equivalents	114,803	149,070	42,469	199,512	10,789	629
Receivables, net of allowance:					0	0
Due from State of Illinois	3,239	3,844	366	2,838	0	0
Accounts receivable	0	0	0	53	1,852	0
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid Items	0	0	0	0	0	0
Inventory	0	0	0	0	0	0
Total assets	118,042	152,914	42,835	202,403	12,641	629
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	2,842	633	5,891	0	0
Accrued payroll	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	0	2,842	633	5,891	0	0
Deferred inflows of resources -						
Deferred property tax revenue	0	0	0	0	0	0
Fund balances:						
Nonspendable	0	0	0	0	0	0
Restricted	118,042	150,072	42,202	196,512	12,641	629
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	118,042	150,072	42,202	196,512	12,641	629
Total liabilities, deferred inflows of resources and fund balances	118,042	152,914	42,835	202,403	12,641	629

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2017

	Special Revenue							
	Maintenance and Child Support Fund	Probation EMHD Program Fund	Sheriff DUI Fund	Sheriff Vehicle Fund	Circuit Clerk Operation and Administrative Fund	Circuit Clerk Electronic Citation Fund	Law Library Fund	Circuit Clerk Unclaimed Bail Fund
ASSETS								
Cash and cash equivalents	59,967	3,879	52,646	99,234	27,762	2,315	5,433	4,935
Receivables, net of allowance:								
Due from State of Illinois	0	0	781	323	290	180	410	0
Accounts receivable	0	0	2	0	8	0	0	0
Loans	0	0	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0	0	0
Prepaid items	0	0	0	0	0	0	0	0
Inventory	0	0	0	0	0	0	0	0
Total assets	59,967	3,879	53,429	99,557	28,060	2,495	5,843	4,935
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable	0	0	0	17,478	442	0	0	0
Accrued payroll	0	0	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0	0	0
Total liabilities	0	0	0	17,478	442	0	0	0
Deferred inflows of resources -								
Deferred property tax revenue	0	0	0	0	0	0	0	0
Fund balances:								
Nonspendable	0	0	0	0	0	0	0	0
Restricted	59,967	3,879	53,429	82,079	27,618	2,495	5,843	4,935
Committed	0	0	0	0	0	0	0	0
Assigned	0	0	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0	0	0
Total fund balances	59,967	3,879	53,429	82,079	27,618	2,495	5,843	4,935
Total liabilities, deferred inflows of resources and fund balances	59,967	3,879	53,429	99,557	28,060	2,495	5,843	4,935

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2017

	Special Revenue					
	Sale in Error Fund	Rentech Energy Escrow Fund	JDC Natural Emergency Services Communication Fund	Sobriety Court Fund	County Jail Medical Costs Fund	Coroner's Equipment and Operations Fund
ASSETS						
Cash and cash equivalents	115,289	0	284,590	20,366	2,040	43,723
Receivables, net of allowance:						
Due from State of Illinois	0	0	0	309	225	0
Accounts receivable	11,100	0	158	9	0	650
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid items	0	0	0	0	0	0
Inventory	0	0	0	0	0	0
Total assets	126,389	0	284,748	20,684	2,265	44,373
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	0	2,565	167	376	0
Accrued payroll	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	0	0	2,565	167	376	0
Deferred inflows of resources -						
Deferred property tax revenue	0	0	0	0	0	0
Fund balances:						
Nonspendable	0	0	0	0	0	0
Restricted	126,389	0	282,183	20,517	1,889	44,373
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	126,389	0	282,183	20,517	1,889	44,373
Total liabilities, deferred inflows of resources and fund balances	126,389	0	284,748	20,684	2,265	44,373

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2017

	Special Revenue					Capital Projects
			JDC Natural	State's		
	Federal Aid	County	Hazard	Attorney	Juvenile	Public Health
	Matching	Transit	Mitigation	Records	Justice	Capital
ASSETS	Fund	Fund	Fund	Automation	Fund	Investment
	Fund	Fund	Fund	Fund	Fund	Fund
Cash and cash equivalents	1,438,007	379,506	4	7,803	10,949	1,239,678
Receivables, net of allowance:						
Due from State of Illinois	0	339,528	0	118	307	0
Accounts receivable	362,027	13,113	0	0	0	729
Loans receivable	0	300,000	0	0	0	0
Due from other funds	0	0	0	0	0	2,000
Prepaid items	0	8	0	0	0	0
Inventory	0	0	0	0	0	0
Total assets	1,800,034	1,032,155	4	7,921	11,256	1,242,407
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	128,089	144,083	0	0	48	0
Accrued payroll	0	573	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	1,392	0	0	0	0
Total liabilities	128,089	146,048	0	0	48	0
Deferred inflows of resources -						
Deferred property tax revenue	362,027	0	0	0	0	0
Fund balances:						
Nonspendable	0	8	0	0	0	0
Restricted	1,309,918	886,099	4	7,921	11,208	0
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	1,242,407
Unassigned	0	0	0	0	0	0
Total fund balances	1,309,918	886,107	4	7,921	11,208	1,242,407
Total liabilities, deferred inflows of resources and fund balances	1,800,034	1,032,155	4	7,921	11,256	1,242,407

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2017

	Capital Projects						
	Tourism Capital Development Fund	County Capital Investment Fund	County Capital Equipment Replacement Fund	Home Health Care Capital Equipment Fund	County Highway Capital Investment Fund	GIS Capital Equipment & Investment Fund	ETSB Capital Equipment & Investment Fund
ASSETS							
Cash and cash equivalents	292,233	308,836	376,719	0	578,381	77,955	76,858
Receivables, net of allowance:							
Due from State of Illinois	0	0	0	0	0	0	0
Accounts receivable	0	1	65	0	43	101	0
Loans	0	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0	0
Prepaid items	0	0	0	0	0	0	0
Inventory	0	0	0	0	0	0	0
Total assets	292,233	308,837	376,784	0	578,424	78,056	76,858
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
Liabilities:							
Accounts payable	0	69,624	24,224	0	30,018	2,400	0
Accrued payroll	0	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0	0
Funds held in trust	0	0	0	0	0	0	0
Due to other funds	0	0	2,000	0	0	0	0
Total liabilities	0	69,624	26,224	0	30,018	2,400	0
Deferred inflows of resources -							
Deferred property tax revenue	0	0	0	0	0	0	0
Fund balances:							
Nonspendable	0	0	0	0	0	0	0
Restricted	0	0	0	0	0	0	0
Committed	0	0	0	0	0	0	0
Assigned	292,233	239,213	350,560	0	548,406	75,656	76,858
Unassigned	0	0	0	0	0	0	0
Total fund balances	292,233	239,213	350,560	0	548,406	75,656	76,858
Total liabilities, deferred inflows of resources and fund balances	292,233	308,837	376,784	0	578,424	78,056	76,858

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

For the Year Ended November 30, 2017

	Total Nonmajor Governmental	County Aid to Bridge Fund	Special Revenue		
			County Motor Fuel Tax Fund	State's Attorney Drug Forfeiture Fund	Home Health Care Fund
Revenues:					
Property taxes	2,612,290	341,952	0	0	0
Intergovernmental revenue	2,345,404	682,929	519,509	0	0
Charges for services	727,488	0	0	0	0
Fees and fines	0	0	0	0	0
Licenses and permits	97,837	0	0	0	0
Interest	37,594	475	2,600	0	125
Miscellaneous	44,749	0	0	0	0
Total revenues	5,865,362	1,025,356	522,109	0	125
Expenditures:					
Current:					
General control and administration	751,176	0	0	0	0
County development	106,289	0	0	0	0
Public safety	50,432	0	0	0	0
Judiciary and court related	35,585	0	0	0	0
Highways and bridges	1,426,028	171,427	398,162	0	0
Public health	305,542	0	0	0	0
Mental health	348,113	0	0	0	0
Debt service:					
Principal	97,111	0	0	0	0
Interest	20,089	0	0	0	0
Capital outlay	1,621,386	615,935	0	0	0
Total expenditures	4,761,751	787,362	398,162	0	0
Excess (deficiency) of revenues over expenditures	1,103,611	237,994	123,947	0	125
Other financing sources and (uses):					
Transfers in	2,210,281	0	0	0	0
Transfers out	(2,913,043)	(150,000)	0	0	(959,548)
Net change in fund balance	400,849	87,994	123,947	0	(959,423)
Fund balances, beginning of year	9,943,325	226,847	513,377	3,675	959,423
Fund balances, end of year	10,344,174	314,841	637,324	3,675	0

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2017

	Special Revenue					
	HHC Memorial Fund	Public Health Emergency Preparedness Fund	Dog Fund	Animal Control Fund	Mental Health Fund	Special Service District No. One Fund
Revenues:						
Property taxes	0	0	0	0	349,091	77,944
Intergovernmental revenue	0	45,717	0	0	0	0
Charges for services	0	0	0	6,660	0	0
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	80,476	0	0
Interest	2	67	0	405	738	43
Miscellaneous	0	0	0	31	0	0
Total revenues	2	45,784	0	87,572	349,829	77,987
Expenditures:						
Current:						
General control and administration	0	0	0	0	0	0
County development	0	0	0	0	0	0
Public safety	0	0	0	0	0	0
Judiciary and court related	0	0	0	0	0	0
Highways and bridges	0	0	0	0	0	0
Public health	0	0	0	112,855	0	77,987
Mental health	0	0	0	0	348,113	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	0	0	0	0	0	0
Total expenditures	0	0	0	112,855	348,113	77,987
Excess (deficiency) of revenues over expenditures	2	45,784	0	(25,283)	1,716	0
Other financing sources and (uses):						
Transfers in	0	0	0	150,000	0	0
Transfers out	(3,679)	(38,966)	0	(3,835)	(500)	0
Net change in fund balance	(3,677)	6,818	0	120,882	1,216	0
Fund balances, beginning of year	3,677	16,957	0	49,237	36,261	0
Fund balances, end of year	0	23,775	0	170,119	37,477	0

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2017

	Special Revenue					
	Special Service District No. Two and Four Fund	Special Service District No. Five Fund	Special Service District No. Six Fund	911 Fund	Sheriff's Forfeiture Fund	Economic Development Investment Fund
Revenues:						
Property taxes	56,015	28,496	131,594	0	0	0
Intergovernmental revenue	0	0	0	0	0	0
Charges for services	0	0	0	369,533	316	0
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	0
Interest	31	15	71	1,256	34	4,134
Other revenue	0	0	0	25	3,572	0
Total revenues	56,046	28,511	131,665	370,814	3,922	4,134
Expenditures:						
Current:						
General control and administration	0	0	131,665	0	0	0
County development	0	0	0	0	0	25,006
Public safety	0	0	0	14,218	6,957	0
Judiciary and court related	0	0	0	0	0	0
Highways and bridges	0	0	0	0	0	0
Public health	56,046	28,511	0	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	0	0	0	0	0	0
Total expenditures	56,046	28,511	131,665	14,218	6,957	25,006
Excess (deficiency) of revenues over expenditures	0	0	0	356,596	(3,035)	(20,872)
Other financing sources and (uses):						
Transfers in	0	0	0	0	0	0
Transfers out	0	0	0	(167,766)	0	(14,928)
Net change in fund balance	0	0	0	188,830	(3,035)	(35,800)
Fund balances, beginning of year	0	0	0	304,782	13,411	756,700
Fund balances, end of year	0	0	0	493,612	10,376	720,900

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes
in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2017

	Special Revenue						
	LTCB Matching Grant Fund	GIS Automation Fund	Illinois Municipal Retirement Fund	Social Security Tax Fund	Probation Services Fund	Extension Education Fund	Insurance Fund
Revenues:							
Property taxes	0	0	542,145	295,300	0	81,240	366,561
Intergovernmental revenue	151,797	0	45,400	23,900	0	0	0
Charges for services	0	140,567	0	0	20,619	0	0
Fees and fines	0	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	0	0
Interest	0	116	3,010	1,265	474	43	1,867
Other revenue	0	4	0	0	934	0	13,753
Total revenues	151,797	140,687	590,555	320,465	22,027	81,283	382,181
Expenditures:							
Current:							
General control and administration	0	153,738	11,455	2,277	0	0	327,174
County development	0	0	0	0	0	81,283	0
Public safety	0	0	0	0	0	0	0
Judiciary and court related	0	0	0	0	18,176	0	0
Highways and bridges	0	0	0	0	0	0	0
Public health	0	0	0	0	0	0	0
Mental health	0	0	0	0	0	0	0
Debt service:							
Principal	0	0	0	0	0	0	0
Interest	0	0	0	0	0	0	0
Capital outlay	0	0	0	0	1,500	0	0
Total expenditures	0	153,738	11,455	2,277	19,676	81,283	327,174
Excess (deficiency) of revenues over expenditures	151,797	(13,051)	579,100	318,188	2,351	0	55,007
Other financing sources and (uses):							
Transfers in	0	32,985	0	0	0	0	12,939
Transfers out	(182,345)	(12,500)	(565,767)	(310,279)	(5,000)	0	0
Net change in fund balance	(30,548)	7,434	13,333	7,909	(2,649)	0	67,946
Fund balances, beginning of year	30,549	36,017	458,274	195,740	70,830	1	801,054
Fund balances, end of year	1	43,451	471,607	203,649	68,181	1	869,000

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2017

	Special Revenue					
	Circuit Clerk Automation Fund	Recorder Automation Fund	County Clerk Automation Fund	Court Document Storage Fund	Tax Sale Automation Fund	Election Equipment Fund
Revenues:						
Property taxes	0	0	0	0	0	0
Intergovernmental revenue	0	0	0	0	0	0
Charges for services	44,600	47,244	5,392	39,016	1,850	0
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	0
Interest	80	102	61	19	23	1
Other revenue	0	0	0	8	2	0
Total revenues	44,680	47,346	5,453	39,043	1,875	1
Expenditures:						
Current:						
General control and administration	21,762	31,087	633	16,926	316	0
County development	0	0	0	0	0	0
Public safety	0	0	0	0	0	0
Judiciary and court related	0	0	0	0	0	0
Highways and bridges	0	0	0	0	0	0
Public health	0	0	0	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	26,454	14,000	4,000	5,000	0	0
Total expenditures	48,216	45,087	4,633	21,926	316	0
Excess (deficiency) of revenues over expenditures	(3,536)	2,259	820	17,117	1,559	1
Other financing sources and (uses):						
Transfers in	0	0	0	0	0	0
Transfers out	(9,663)	0	0	0	(1,000)	0
Net change in fund balance	(13,199)	2,259	820	17,117	559	1
Fund balances, beginning of year	131,241	147,813	41,382	179,395	12,082	628
Fund balances, end of year	118,042	150,072	42,202	196,512	12,641	629

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2017

	Special Revenue							
	Maintenance and Child Support Fund	Probation EMHD Program Fund	Sheriff DUI Fund	Sheriff Vehicle Fund	Circuit Clerk Operation and Administrative Fund	Circuit Clerk Electronic Citation Fund	Law Library Fund	Circuit Clerk Unclaimed Bail Fund
Revenues:								
Property taxes	0	0	0	0	0	0	0	0
Intergovernmental revenue	2,427	0	0	0	0	0	0	0
Charges for services	0	0	8,610	4,734	3,783	0	0	0
Fees and fines	0	0	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	2,493	5,840	4,932
Interest	126	0	0	201	13	2	3	3
Other revenue	0	0	1,909	14,380	8	0	0	0
Total revenues	2,553	0	10,519	19,315	3,804	2,495	5,843	4,935
Expenditures:								
Current:								
General control and administration	0	0	0	0	0	0	0	0
County development	0	0	0	0	0	0	0	0
Public safety	0	0	1,789	24,715	0	0	0	0
Judiciary and court related	0	0	0	0	3,208	0	0	0
Highways and bridges	0	0	0	0	0	0	0	0
Public health	0	0	0	0	0	0	0	0
Mental health	0	0	0	0	0	0	0	0
Debt service:								
Principal	0	0	0	0	0	0	0	0
Interest	0	0	0	0	0	0	0	0
Capital outlay	0	0	0	81,621	0	0	0	0
Total expenditures	0	0	1,789	106,336	3,208	0	0	0
Excess (deficiency) of revenues over expenditures	2,553	0	8,730	(87,021)	596	2,495	5,843	4,935
Other financing sources and (uses):								
Transfers in	0	0	0	80,000	0	0	0	0
Transfers out	(10,000)	0	0	0	0	0	0	0
Net change in fund balance	(7,447)	0	8,730	(7,021)	596	2,495	5,843	4,935
Fund balances, beginning of year	67,414	3,879	44,699	89,100	27,022	0	0	0
Fund balances, end of year	59,967	3,879	53,429	82,079	27,618	2,495	5,843	4,935

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2017

	Special Revenue					
	Sale in Error Fund	Rentech Energy Escrow Fund	JDC Natural Emergency Services Communication Fund	Sobriety Court Fund	County Jail Medical Costs Fund	Coroner's Equipment and Operations Fund
Revenues:						
Property taxes	0	0	0	0	0	0
Intergovernmental revenue	0	0	1,266	0	0	0
Charges for services	11,100	0	2,085	3,583	2,850	13,441
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	0
Interest	80	1	874	10	2	19
Other revenue	0	0	10,000	9	0	0
Total revenues	11,180	1	14,225	3,602	2,852	13,460
Expenditures:						
Current:						
General control and administration	0	549	3,165	0	0	0
County development	0	0	0	0	0	0
Public safety	0	0	0	0	2,376	377
Judiciary and court related	0	0	0	1,844	0	0
Highways and bridges	0	0	0	0	0	0
Public health	0	0	0	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	97,111	0	0	0
Interest	0	0	20,089	0	0	0
Capital outlay	0	0	0	0	0	0
Total expenditures	0	549	120,365	1,844	2,376	377
Excess (deficiency) of revenues over expenditures	11,180	(548)	(106,140)	1,758	476	13,083
Other financing sources and (uses):						
Transfers in	0	0	130,534	0	0	0
Transfers out	0	0	(117,200)	0	0	0
Net change in fund balance	11,180	(548)	(92,806)	1,758	476	13,083
Fund balances, beginning of year	115,209	548	374,989	18,759	1,413	31,290
Fund balances, end of year	126,389	0	282,183	20,517	1,889	44,373

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2017

	Special Revenue					Capital Projects
	Federal Aid Matching Fund	County Transit Fund	JDC Natural Hazard Mitigation Fund	State's Attorney Records Automation Fund	Juvenile Justice Fund	Public Health Capital Investment Fund
Revenues:						
Property taxes	341,952	0	0	0	0	0
Intergovernmental revenue	0	872,459	0	0	0	0
Charges for services	0	0	0	1,505	0	0
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	0	4,096	0
Interest	5,300	803	0	4	1	7,067
Other revenue	0	0	0	0	0	5
Total revenues	347,252	873,262	0	1,509	4,097	7,072
Expenditures:						
Current:						
General control and administration	0	0	0	0	0	0
County development	0	0	0	0	0	0
Public safety	0	0	0	0	0	0
Judiciary and court related	0	0	0	0	12,357	0
Highways and bridges	0	820,254	0	0	0	0
Public health	0	0	0	0	0	30,143
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	411,704	14,450	0	0	0	0
Total expenditures	411,704	834,704	0	0	12,357	30,143
Excess (deficiency) of revenues over expenditures	(64,452)	38,558	0	1,509	(8,260)	(23,071)
Other financing sources and (uses):						
Transfers in	0	0	0	0	0	1,016,498
Transfers out	0	(6,716)	0	0	0	(150,000)
Net change in fund balance	(64,452)	31,842	0	1,509	(8,260)	843,427
Fund balances, beginning of year	1,374,370	854,265	4	6,412	19,468	398,980
Fund balances, end of year	1,309,918	886,107	4	7,921	11,208	1,242,407

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes
in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2017

	Capital Projects						
	Tourism Capital Development Fund	County Capital Investment Fund	County Capital Equipment Replacement Fund	Home Health Care Capital Equipment Fund	County Highway Capital Investment Fund	GIS Capital Equipment & Investment Fund	ETSB Capital Equipment & Investment Fund
Revenues:							
Property taxes	0	0	0	0	0	0	0
Intergovernmental revenue	0	0	0	0	0	0	0
Charges for services	0	0	0	0	0	0	0
Fees and fines	0	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	0	0
Interest	204	50	2,280	22	3,031	406	35
Other revenue	0	1	65	0	43	0	0
Total revenues	204	51	2,345	22	3,074	406	35
Expenditures:							
Current:							
General control and administration	0	19,622	21,018	0	0	9,789	0
County development	0	0	0	0	0	0	0
Public safety	0	0	0	0	0	0	0
Judiciary and court related	0	0	0	0	0	0	0
Highways and bridges	0	0	0	0	36,185	0	0
Public health	0	0	0	0	0	0	0
Mental health	0	0	0	0	0	0	0
Debt service:							
Principal	0	0	0	0	0	0	0
Interest	0	0	0	0	0	0	0
Capital outlay	0	79,001	39,470	0	316,251	12,000	0
Total expenditures	0	98,623	60,488	0	352,436	21,789	0
Excess (deficiency) of revenues over expenditures	204	(98,572)	(58,143)	22	(349,362)	(21,383)	35
Other financing sources and (uses):							
Transfers in	0	108,480	37,966	0	600,000	15,279	25,600
Transfers out	0	0	(152,080)	(51,271)	0	0	0
Net change in fund balance	204	9,908	(172,257)	(51,249)	250,638	(6,104)	25,635
Fund balances, beginning of year	292,029	229,305	522,817	51,249	297,768	81,760	51,223
Fund balances, end of year	292,233	239,213	350,560	0	548,406	75,656	76,858

Jo Daviess County, Illinois

Agency Fund Descriptions

Fiduciary Fund Types

Fiduciary fund types are used to account for net position and changes in net position. The fiduciary funds of the County are all considered agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of the results of the operations. The County has the following agency funds:

Township Motor Fuel Tax Fund: This fund covers maintenance of township roads using state approved materials and contractors. Disbursements are used for road construction and maintenance, materials, equipment rental and reimbursement to County for engineering. Monthly allotments from the state of Illinois, interest income and reimbursement from townships support this fund. The County Engineer authorizes expenditures from the fund. This fund was established under the authority of 35 ILCS 505/8 & 605 ILCS 5/6-701.

Lost and Unknown Heirs Fund: This fund accounts for unclaimed funds due to death.

Township Bridge Fund: This fund covers 80 percent of the cost of bridge projects for townships. Expenditures from this fund include construction of bridges and reimbursement to County. Authorizations from the state of Illinois, interest income, reimbursement from the County and Townships support this fund. The County Engineer authorizes expenditures from the fund. This fund was established under the authority of 605 ILCS 5/6-901.

County Collector's Fund: This fund accounts for funds received from payment of property taxes.

Work Release Fund: This fund accounts for monies of work release inmates. Disbursements from this fund relate to inmates' financial obligations. Fees from work release inmates support this fund. The judge authorizes expenditures from the fund. This fund was established under the authority of 730 ILCS 5/5-7-1.

Circuit Clerk Fund: The revenue collected is to be deposited in the General Fund under the Circuit Clerk line item. Fees collected on civil, criminal, quasi-criminal and traffic cases support this fund. This fund was established under the authority of 705 ILCS 105/27.1 through 705 ILCS 105/27.2a.

Marriage Fund: Fees collected from payment for marriage ceremonies support this fund. This fund was established under the authority of 705 ILCS 105/27.1(b) Rule 40.

County Clerk's Tax Redemption Fund: This fund accounts for funds received from redemption of property taxes.

Probation Restitution Fund: This fund accounts for funds collected from offenders and disbursed to victims. Disbursements from this fund are reimbursement for out-of-pocket expenses, losses, damages and injuries suffered by victims. Restitution from offenders supports this fund. The Chief Managing Officer of Probation authorizes expenditures from the fund. This fund was established under the authority of 730 ILCS 5/5-5-6.

Jo Daviess County, Illinois

Agency Fund Descriptions

Fiduciary Fund Types (continued)

Insurance Clearing Fund: This fund is for pre-tax benefit of payment for insurance premium, medical and dental expenses and dependent care. Disbursements from this fund are claims payments for enrollees. Payroll deductions from enrollee's paychecks support this fund. Medical Associates Health Plans authorizes all expenditures from the fund.

Treasurer's Fee Account Fund: Clearing account for funds.

Inmate Commissary Fund: The purpose of this fund is to handle inmate financial transactions. Revenues are derived from commissary purchases, inmate telephone service contract and administrative fees for medical care. Expenditures include: refunds to persons being released from jail, commissary items and any items that would directly benefit the inmates (televisions, cable service, recreational games, etc.). The Sheriff and Jail Administrator (Chief Deputy) have management control over this fund and approve all expenditures. This fund was established under the authority of 730 JLCS 5/3-15-2.

Sheriffs Kids First Fund: The purpose of this fund is to support programs for children (i.e. Shop-with-a-Cop program) offered by the Sheriff's Department. The primary source of revenue is grant funding and private and public donations. Primary expenses include the purchasing of essential items for children (i.e. clothing, footwear, school supplies, etc.). There is no statutory reference for this fund outside the statutory authority established for the Office of the Sheriff.

Jo Daviess County, Illinois

Combining Statement of Assets and Liabilities

Agency Funds

November 30, 2017

	Township Motor Fuel Tax Fund	Lost and Unknown Heirs Fund	Township Bridge Fund	County Collector's Fund	Work Release Fund	Circuit Clerk Fund	Marriage Fund	County Clerk's Tax Redemption Fund
ASSETS								
Cash and investments	695,931	84	99,744	131,194	821	183,267	4,402	126,983
Agency funds due to others	112,536	0	0	0	0	0	0	0
Total assets	808,467	84	99,744	131,194	821	183,267	4,402	126,983

LIABILITIES

Accounts payable	249,895	0	78,863	131,194	0	0	0	0
Agency Funds due to others	558,572	84	20,881	0	821	183,267	4,402	126,983
Total liabilities	808,467	84	99,744	131,194	821	183,267	4,402	126,983

Jo Daviess County, Illinois

Combining Statement of Assets and Liabilities

Agency Funds (Continued)

November 30, 2017

	Probation Restitution Fund	Insurance Clearing Fund	Treasurer's Fee Account Fund	Inmate Commissary Fund	Sheriff's Kids First Fund	Total
ASSETS						
Cash and investments	3,586	101,961	39	23,107	1,809	1,372,928
Agency funds due to others	0	0	0	0	0	112,536
Total assets	3,586	101,961	39	23,107	1,809	1,485,464

LIABILITIES

Accounts payable	0	0	0	0	0	459,952
Agency funds due to others	3,586	101,961	39	23,107	1,809	1,025,512
Total liabilities	3,586	101,961	39	23,107	1,809	1,485,464

Jo Daviess County, Illinois

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

November 30, 2017

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Township Motor Fuel Tax Fund				
Assets:				
Cash and investments	432,107	967,484	703,660	695,931
Agency funds due from others	82,657	112,536	82,657	112,536
Total assets	514,764	1,080,020	786,317	808,467
Liabilities:				
Accounts payable	39,487	249,895	39,487	249,895
Agency funds due to others	475,277	830,125	746,830	558,572
Total liabilities	514,764	1,080,020	786,317	808,467
Lost and Unknown Heirs Fund				
Assets -				
Cash and investments	40,406	19	40,341	84
Liabilities -				
Agency funds due to others	40,406	19	40,341	84
Township Bridge Fund				
Assets -				
Cash and investments	20,656	231,077	151,989	99,744
Agency funds due from others	151,989	0	151,989	0
Total assets	172,645	231,077	303,978	99,744
Liabilities -				
Accounts payable	0	78,863	0	78,863
Agency funds due to others	172,645	152,214	303,978	20,881
Total liabilities	172,645	231,077	303,978	99,744
County Collector's Fund				
Assets -				
Cash and investments	3,268	53,504,835	53,376,909	131,194
Total assets	3,268	53,504,835	53,376,909	131,194
Liabilities -				
Accounts payable	3,268	131,194	3,268	131,194
Agency funds due to others	0	53,373,641	53,373,641	0
Total liabilities	3,268	53,504,835	53,376,909	131,194

Jo Daviess County, Illinois

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

November 30, 2017

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Work Release Fund				
Assets -				
Cash and investments	821	16,277	16,277	821
Liabilities -				
Agency funds due to others	821	16,277	16,277	821
Circuit Clerk Fund				
Assets -				
Cash and investments	160,570	1,033,574	1,010,877	183,267
Liabilities:				
Agency funds due to others	160,570	1,033,574	1,010,877	183,267
Marriage Fund				
Assets -				
Cash and investments	4,100	302	0	4,402
Liabilities -				
Agency funds due to others	4,100	302	0	4,402
County Clerk's Tax Redemption Fund				
Assets -				
Cash and investments	92,952	534,498	500,467	126,983
Liabilities -				
Agency funds due to others	92,952	534,498	500,467	126,983
Probation Restitution Fund				
Assets -				
Cash and investments	3,621	0	35	3,586
Liabilities -				
Agency funds due to others	3,621	0	35	3,586

Jo Daviess County, Illinois

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

November 30, 2017

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Insurance Clearing Fund				
Assets -				
Cash and investments	68,259	1,378,396	1,344,694	101,961
Liabilities -				
Agency funds due to others	68,259	1,378,396	1,344,694	101,961
Treasurer's Fee Account Fund				
Assets -				
Cash and investments	317	374,385	374,663	39
Liabilities -				
Agency funds due to others	317	374,385	374,663	39
Inmate Commissary Fund				
Assets -				
Cash and investments	17,750	56,476	51,119	23,107
Liabilities -				
Agency funds due to others	17,750	56,476	51,119	23,107
Sheriff's Kids First Fund				
Assets -				
Cash and investments	262	1,879	332	1,809
Liabilities -				
Agency funds due to others	262	1,879	332	1,809
All Agency Funds				
Assets:				
Cash and investments	845,089	58,099,202	57,571,363	1,372,928
Agency funds due to others	234,646	112,536	234,646	112,536
Total assets	1,079,735	58,211,738	57,806,009	1,485,464
Liabilities:				
Accounts payable	42,755	459,952	42,755	459,952
Agency funds due to others	1,036,980	57,751,786	57,763,254	1,025,512
Total liabilities	1,079,735	58,211,738	57,806,009	1,485,464

Other Information

Jo Daviess County, Illinois

Schedule of Property Tax Rates, Levies, Extensions and Equalized Assessed Valuations For the Year Ended November 30, 2017

Tax Year	2016	2015	2014
Equalized assessed valuations	692,607,811	678,284,330	673,221,302
Tax rates (maximum allowable is disclosed in parentheses):			
General (as needed)	0.32321	0.31857	0.32196
Highway (0.2)	0.15464	0.15330	0.15506
Bridges (0.05)	0.04933	0.04963	0.05000
Federal Aid Matching (0.05)	0.04933	0.04963	0.05000
Illinois Municipal Retirement (as needed)	0.07821	0.07986	0.08046
Social Security (as needed)	0.04260	0.03816	0.03844
Extension Education (0.05)	0.01172	0.01197	0.01206
County Health (0.15)	0.04668	0.04766	0.03222
Insurance (as needed)	0.05288	0.05934	0.05978
Mental Health (0.15)	0.05036	0.05143	0.05181
County Wide totals	0.85896	0.85955	0.85179
Tax rates (maximum allowable is disclosed in parentheses):			
Special Service District Number One (0.1)	0.10000	0.09180	0.10000
Special Service District Number Two and Four (0.1)	0.09394	0.09905	0.10000
Special Service District Number Five (0.11)	0.11000	0.11000	0.11000
Special Service District Number Six (0.035)	0.03460	0.03500	0.00000
Special Service District totals	0.33854	0.33585	0.31000
Tax levies:			
General	2,241,985	2,160,792	2,167,497
Highway	1,071,023	1,039,790	1,043,885
Bridges	341,638	336,611	336,700
Federal Aid Matching	341,638	336,611	336,700
Illinois Municipal Retirement	541,671	541,674	541,651
Social Security	295,000	258,786	258,776
Extension Education	81,157	81,157	81,156
County Health	323,257	323,258	216,869
Insurance	366,239	402,452	402,409
Mental Health	348,794	348,796	348,744
County Wide totals	5,952,402	5,829,927	5,734,387
Tax levies:			
Special Service District Number One	79,000	73,000	73,000
Special Service District Number Two and Four	56,000	58,000	59,000
Special Service District Number Five	29,808	29,808	29,808
Special Service District Number Six	131,500	131,500	0
Special Service District totals	296,308	292,308	161,808

Jo Daviess County, Illinois

Schedule of Property Tax Rates, Levies, Extensions
and Equalized Assessed Valuations (Continued)
For the Year Ended November 30, 2017

Tax Year	2016	2015	2014
Tax extensions:			
General	2,238,578	2,159,501	2,158,381
Highway	1,071,049	1,039,790	1,039,790
Bridges	341,663	336,612	336,611
Federal Aid Matching	341,663	336,612	336,611
Illinois Municipal Retirement	541,689	541,671	541,674
Social Security	295,051	258,786	258,786
Extension Education	81,174	81,157	81,157
County Health	323,309	323,257	216,912
Insurance	366,251	402,453	402,452
Mental Health	348,797	348,794	348,795
County Wide totals	5,949,224	5,828,633	5,721,169
Tax extensions:			
Special Service District Number One	77,969	73,001	71,185
Special Service District Number Two and Four	56,001	58,006	58,154
Special Service District Number Five	28,419	28,182	28,006
Special Service District Number Six	131,529	130,842	0
Special Service District totals	293,918	290,031	157,345

Jo Daviess County, Illinois

Schedule of Expenditures from Taxes Extended
for Tort Immunity Purposes
For the Year Ended November 30, 2017

Property, liability and workers' compensation insurance	322,446
---	---------

County's share of insurance costs paid by the Regional Superintendent's Trust Fund	4,728
---	-------

Total	327,174
-------	---------
